CALIFORNIA STATE BOARD OF PHARMACY BILL ANALYSIS



BILL NUMBER: AB 2756

VERSION: As amended June 23, 2008

AUTHOR: Duvail

SPONSOR:

California Retailers Association

BOARD POSITION:

Support

SUBJECT:

Pharmacists: furnishing drugs during an emergency

EXISTING LAW

Authorizes a pharmacist to, in good faith, furnish a dangerous drug or dangerous device in reasonable quantities without a prescription during a federal, state or local emergency, to further the health and safety of the public.

THIS BILL WOULD

Clarify the emergency conditions under which pharmacists may furnish dangerous drugs and devices without a prescription.

AUTHOR'S INTENT

This bill clarifies that a natural disaster is an appropriate emergency in which pharmacists are able to dispense drugs or devices without a prescription to ensure that a delay in a declaration of a state of emergency will not interfere with the ability of patients to receive necessary medications in accordance with board regulations.

FISCAL IMPACT:

The board does not anticipate any substantial fiscal impact to its operations.

SUPPORT/OPPOSITION

Support

California Retailers Association (sponsor)
California Pharmacists Association
National Association of Chain Drug Stores
Walgreens

Oppose None on file

HISTORY:

Dates Actions

06/23/08 June 23 Read second time, amended, and to third reading.

06/19/08 June 19 From committee: Amend, and do pass as amended. (Ayes 9. Noes 0.).

06/12/08 June 12 From committee chair, with author's amendments: Amend, and re-refer to committee. Read second time, amended, and re-referred to Com. on B., P. & E.D.

05/29/08 May 29 Referred to Com. on B., P. & E.D.

05/22/08 May 22 In Senate. Read first time. To Com. on RLS. for assignment.

05/22/08 May 22 Read third time, passed, and to Senate. (Ayes 76. Noes 0. Page 5273.)

05/19/08 May 19 Read second time. To Consent Calendar.

05/15/08 May 15 From committee: Do pass. To Consent Calendar. (May 14).

04/29/08 Apr. 29 From committee: Do pass, and re-refer to Com. on APPR. with recommendation: To Consent Calendar. Re-referred. (Ayes 10. Noes 0.) (April 29).

04/22/08 Apr. 22 Re-referred to Com. on B. & P.

04/21/08 Apr. 21 From committee chair, with author's amendments: Amend, and re-refer to Com. on B. & P. Read second time and amended.

04/03/08 Apr. 3 Referred to Com. on B. & P.

02/25/08 Feb. 25 Read first time.

02/24/08 Feb. 24 From printer. May be heard in committee March 25.

02/22/08 Feb. 22 Introduced. To print.

AMENDED IN ASSEMBLY JULY 1, 2008 AMENDED IN ASSEMBLY JUNE 25, 2007 AMENDED IN SENATE APRIL 16, 2007

SENATE BILL

No. 963

Introduced by Senator Ridley-Thomas

February 23, 2007

An act to amend Sections 22, 102.3, 107, 108, 312, 313.1, 321, 1601.1, 1632.5, 1634.2, 1638.1, 1638.7, 1742, 1751, 2001, 2460, 2531, 2570.19, 2602, 2701, 2841, 2920, 3010.5, 3502.1, 3504, 3685, 3710. 4001, 4003, 4200.1, 4200.3, 4501, 4800, 4928, 4990, 5000, 5510, 5621, 5810, 5811, 6510, 6511, 6710, 7000.5, 7200, 7303, 7810, 8000, 8520, 8710, 9882, 18602, 18602.5, 18824, and 18882 of, to add Sections 27.5, 36, 37, 38, 101.5, 117, 117.5, 127.5, 156.7, and 450.1 to, to add Chapter 4.5 (commencing with Section 360) to Division 1 of, to add Division 1.3 (commencing with Section 474.20) to, to repeal Sections 2569, 4989, 4990.24, 7304, and 22259 of, to repeal Division 1.2 (commencing with Section 473) of, and to repeal and add Section 101.1 of, the Business and Professions Code, and to amend Sections 9148.8 and 9148.51 of, and to repeal Section 9148.52 of, the Government Code, relating to regulatory entities, and making an appropriation therefor. An act to amend Sections 22, 107, 108, 473.1, 473.2, 473.3, 473.4, and 473.5 of, to add Sections 27.5, 36, 37, 38, 127.5, 473.12, and 473.7 to, and to repeal and add Section 101.1 of, the Business and Professions Code, relating to regulatory boards.

LEGISLATIVE COUNSEL'S DIGEST

SB 963, as amended, Ridley-Thomas. Regulatory boards: operations.

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Existing law creates various regulatory boards, as defined, within the Department of Consumer Affairs—and makes their funds separate accounts within the Professions and Vocations Fund. Under existing law, the revenue in certain of these accounts is continuously appropriated to the board, other than fine and penalty revenues, with board members serving specified terms of office. Existing law authorizes each board to appoint a person, exempt from Civil Service, who shall be designated as an executive officer.

Existing law generally makes the regulatory boards inoperative and repealed on a specified date dates, unless that date is those dates are deleted or extended by subsequent legislation, and subjects these boards that are scheduled to become inoperative and repealed as well as other boards in state government, as specified, to review by the Joint Committee on Boards, Commissions, and Consumer Protection. Under existing law, that committee, following a specified procedure, recommends whether the board should be continued or its functions modified.

This bill would delete those provisions making the boards inoperative on a specified date and subjecting boards to review by the Joint Committee on Boards, Commissions, and Consumer Protection. The bill would instead make each of those boards subject to review by a standing policy committee of the Legislature upon request by a Member of the Legislature or the chief of the Office of the Consumer Advocate, which the bill would create in the Department of Consumer Affairs. The bill would, upon the committee's determination that a board is deficient, as specified, provide for the removal of all incumbent board members without a hearing and the appointment of a successor board, as specified. The bill would require the Office of the Consumer Advocate to serve as an independent monitor for a board that is found deficient. The bill would authorize the office to appear at meetings and to participate in disciplinary proceedings by a board within the department if required to promote or protect the interests of consumers, as defined; and would require the office to perform other specified duties. The bill would require the office to charge each board a fee to support the office's functions and would thereby make an appropriation by expanding the expenditure purposes of a continuously appropriated fund. The bill would create the Consumer Advocate Fund where these fees would be deposited and would be available to the office upon appropriation by the Legislature. The bill would require the director to

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report annually to the Governor and the Legislature, as specified, on the office's operations.

The bill would require boards within the department to enter into an agreement with the department for the performance of administrative and ministerial functions and would require the Director of Consumer Affairs, prior to January 1, 2010, to replace the existing technology system serving the department and its component boards and to charge each board its pro rata share of the cost to replace the system.

This bill would, notwithstanding any other provision of law, terminate the term of office of each board member of certain boards within the department on specified and unspecified dates. The bill would subject boards that are scheduled to have their board membership so reconstituted to review by the Joint Committee on Boards, Commissions, and Consumer Protection. The bill would also require the appropriate standing policy committee of the Legislature to investigate board deficiencies and to hold specified public hearings.

The bill would also require each board within the department to adopt performance measures, as specified, and report quarterly to the director and the chief of the Office of Consumer Advocate relating to those measures. The bill would also require boards to post the information on their Internet Web site and to report the information to the Legislative Analyst's Office, the Legislature, and the Department of Finance. The bill would require the Office of the Consumer Advocate to report to the Legislature if a board failed to meet its performance measures. The bill would also require those boards to post annually on their its Internet Web—sites Site the number of reports in specified categories that it received that year for its licensees.

The bill would allow a person to serve as the public member of more than one of these boards and would require all members of these boards, as well as bureau chiefs, to report annually to their appointing authority on their goals and objectives and success in achieving them, which would be posted on the board's Internet Web site executive officer or registrar of more than one board and would make all appointments of an executive officer or registrar subject to approval by the Director of Consumer Affairs and confirmation by the Senate. The bill would require the department to report to the Legislature and Governor if a board was unable to meet because of a lack of a quorum or vacancy. The bill would require members of these boards and other state boards to report ex parte communications, as defined, in the board's minutes and would require the department to develop a common method of making boards'

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minutes available to the public. The bill would require authorize boards within the department, the State Bar, the Office of Real Estate Appraisers, and other state boards that license professions or businesses to adopt regulations to provide incentives to licensees to provide services on a pro bono basis and to adopt regulations prior to June 30, 2009, establishing regulatory board staffing requirements.

Vote: majority. Appropriation: yes no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- SECTION 1. Section 22 of the Business and Professions Code is amended to read:
- 22. "Board," as used in any provision of this code, refers to the board in which the administration of the provision is vested, and unless otherwise expressly provided, shall include "bureau," "commission," "committee," "department," "division," "examining committee," "program," and "agency."
- 8 SEC. 2. Section 27.5 is added to the Business and Professions 9 Code, to read:
- 27.5. A board within the department shall annually post on its 11 Internet Web site the number of reports it received that year for 12 its licensees in each of the following categories:
 - (a) Criminal convictions.
 - (b) Judgments, settlements, or arbitration awards.
- 15 (c) Claims paid by a professional liability insurer caused by the licensee's negligence, error, or omission.
- 17 SEC. 3. Section 36 is added to the Business and Professions 18 Code, to read:
- 36. A board within the department, the State Bar, the Office of Real Estate Appraisers, and any other state board that issues a
- 21 license, certificate, or registration authorizing a person to engage
- 22 in a business or profession may adopt regulations that provide an
- 23 incentive to the holder to provide services within the scope of his
- 24 or her license, certificate, or registration on a pro bono basis. The
- 25 regulations may reduce the amount of the renewal fee for a
- 26 licensee, certificate holder, or registrant who demonstrates
- 27 compliance with the pro bono requirements set forth in the
- 28 regulations.

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SEC. 4. Section 37 is added to the Business and Professions Code, to read:

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37. A board within the department and any other state board that issues a license, certificate, or registration authorizing a person to engage in a business or profession-shall may adopt regulations prior to June 30, 2009, that establish requirements for the number of staff required to adequately investigate and, if appropriate, bring a disciplinary action against a licensee, certificate holder, or registrant regulated by the board. The staff level requirements shall, at a minimum, be the number of staff required per 1,000 persons regulated by the board and include the appropriate number of staff to complete all investigatory and disciplinary functions.

SEC. 5. Section 38 is added to the Business and Professions Code, to read:

38. A member of a board within the department and a member of a state board, as defined in Section 9148.2 of the Government Code, shall disclose all of his or her ex parte communications at the board's next public meeting, and the ex parte communications shall be recorded in the board's minutes. "Ex parte communication" means any oral or written communication concerning matters, other than purely procedural matters, under the board's jurisdiction that are subject to a vote by the board that occurred between the member and a person, other than another board member or an employee of the board or the department of which the board is a part, who intends to influence the decision of the member.

SEC. 6. Section 101.1 of the Business and Professions Code is repealed.

SEC. 7. Section 101.1 is added to the Business and Professions Code, to read:

101.1. (a) It is the intent of the Legislature that all existing and proposed consumer-related boards or categories of licensed professionals be subject to ongoing and continuous review as well as a periodic thorough review when issues arise requiring that level of review and such a review is requested by a Member of the Legislature or the chief of the Office of the Consumer Advocate as provided in Division 1.3 (commencing with Section 474.20). The review of a board shall evaluate and determine whether its operations are effectively protecting the public and that protection of the public is the highest priority of the board.

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 (b) Notwithstanding any other provision of law, if a board is deemed deficient and its members removed, as described in Section 474.21

101.1. Notwithstanding any other provision of law, if the terms of office of the members of a board are terminated in accordance with the act that added this section or by subsequent acts, a successor board shall be appointed that shall succeed to, and be vested with, all the duties, powers, purposes, responsibilities, and jurisdiction not otherwise repealed or made inoperative of the board that it is succeeding. The successor board shall have the same number of members and composition as the board that it is succeeding, and those members shall be appointed by the same appointing authorities, for the same term, and with the same membership requirements as the members of the board it is succeeding. The successor board shall have the same authority to appoint an executive officer as the board that it is succeeding as of the date that board was found deficient. The successor board members shall be appointed within 10 business days of receipt by the Joint Committee on Rules of the deficiency report, as described in Section 474.21.

SEC. 8. Section 101.5 is added to the Business and Professions Code, to read:

101.5. (a) Each board within the department shall enter into an agreement with the department for the department to provide administrative and ministerial functions and services, including, but not limited to, personnel services, information technology, the administration of eall centers, and the administration of examinations. The Legislature intends that these agreements shall achieve cost savings resulting from economics of scale and a more consistent delivery of services to California consumers and licensees.

(b) A board shall not enter into an agreement described in subdivision (a) if it would reduce the board's ability to comply with its duties prescribed by law.

35 SEC. 9. Section 102.3 of the Business and Professions Code is amended to read:

102.3. (a) The director may enter into an interagency agreement with an appropriate entity within the Department of Consumer Affairs as provided for in Section 101 to delegate the duties, powers, purposes, responsibilities, and jurisdiction that

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have been succeeded and vested with the department, of a board that became inoperative and was repealed in accordance with Chapter 908 of the Statutes of 1994.

- (b) (1) If, pursuant to subdivision (a), an interagency agreement is entered into between the director and that entity, the entity receiving the delegation of authority may establish a technical committee to regulate, as directed by the entity, the profession subject to the authority that has been delegated. The entity may delegate to the technical committee only those powers that it received pursuant to the interagency agreement with the director. The technical committee shall have only those powers that have been delegated to it by the entity.
- (2) If the entity delegates its authority to adopt, amend, or repeal regulations to the technical committee, all regulations adopted, amended, or repealed by the technical committee shall be subject to the review and approval of the entity.
- (3) The entity shall not delegate to a technical committee its authority to discipline a licentiate who has violated the provisions of the applicable chapter of the Business and Professions Code that is subject to the director's delegation of authority to the entity.
- (c) An interagency agreement entered into, pursuant to subdivision (a), shall continue until the licensing program administered by the technical committee has undergone a review by the Office of the Consumer Advocate to evaluate and determine whether the highest priority of the licensing program is the protection of the public. Thereafter, at the discretion of the chief of that office, the interagency agreement may be renewed.

SEC. 10.

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- SEC. 8. Section 107 of the Business and Professions Code is amended to read:
- 107. (a) Pursuant to subdivision (e) of Section 4 of Article VII of the California Constitution, each board may appoint a person exempt from civil service and may fix his or her salary, with the approval of the Department of Personnel Administration pursuant to Section 19825 of the Government Code, who shall be designated as an executive officer unless the licensing act of the particular board designates the person as a registrar. A person may be appointed as an executive officer or registrar for more than one board if approved by each of those boards and may serve in those

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capacities at the same time if practical and consistent with law and 1 2 the respective board functions and duties.

(b) Notwithstanding any other provision of law, all appointments of an executive officer or registrar shall be subject to the approval of the director and confirmation by the Senate.

SEC. 11.

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- SEC. 9. Section 108 of the Business and Professions Code is amended to read:
- 9 108. (a) Each of the boards comprising the department exists 10 as a separate unit, and has the functions of setting standards, holding meetings, and setting dates thereof, preparing and 11 conducting examinations, passing upon applicants, conducting 12 13 investigations of violations of laws under its jurisdiction, issuing citations and holding hearings for the revocation of licenses, and 14 15 the imposing of penalties following those hearings, insofar as these powers are given by statute to each respective board. 16
 - (b) The department shall develop a common method of maintaining, posting, and making available to the public minutes of the meetings of the boards comprising the department. Each of those boards shall use that method and shall post the minutes of its meetings on its Internet Web site within 10 days of the date of the meeting.
 - SEC. 12. Section 117 is added to the Business and Professions Code, to read:
 - 117. (a) Each board within the department shall adopt meaningful, measurable, and manageable performance measures. Performance measures include, but are not limited to, the following information:
- (1) A comprehensive statement of the board's mission, goals, objectives, and legal jurisdiction in protecting the health, safety, 30 and welfare of the public.
 - (2) The board's enforcement priorities, complaint and enforcement data, budget expenditures with average and median costs per case, and case aging data specific to post and preaccusation eases at the Attorney General's office.
- (3) The board's fund conditions; sources of revenues, and 36 37 expenditure categories for the last four fiscal years by program 38 component.
- 39 (4) The board's description of its licensing process including 40 the time and costs required to implement and administer its

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licensing examination, ownership of the license examination, relevancy and validity of the licensing examination, and passage rate and areas of examination.

- (5) The board's initiation of legislative efforts, budget change proposals, and other initiatives it has taken to improve its legislative mandate.
- (b) Each board within the department shall report to the director and the chief of the Office of the Consumer Advocate its performance measures and data relating to those measures on a quarterly basis. Each board shall post quarterly on its Internet Web site the information it reported pursuant to this subdivision and provide the information annually to the Department of Finance, the Legislative Analyst's Office, and the Legislature.
- (e) The chief of the Office of the Consumer Advocate, in consultation with the Legislative Analyst's Office, shall annually review the information reported by boards pursuant to subdivision (b) and report to the Legislature if it determines that a board has failed to meet its performance measures.
- (d) The department may adopt regulations pertaining to the requirements described in subdivision (a).
- SEC. 13. Section 117.5 is added to the Business and Professions Code, to read:
- 117.5. (a) Each member of a board within the department and the chief of any bureau within the board shall annually report, on or before December 31 of each year, to the authority that appointed him or her the extent to which the member or chief achieved his or her goals and objectives that year and shall also report the goals and objectives he or she expects to achieve during the following ealendar year.
- (b) The board or bureau shall post the reports described in subdivision (a) submitted by its members chief on its Internet Web site within 30 days of their submission date.

SEC. 14.

- SEC. 10. Section 127.5 is added to the Business and Professions Code, to read:
- 127.5. The department shall report to the Legislature and the Governor when a board within the department has been unable to schedule or convene a meeting of the board because of a lack of a quorum caused by the absence of its members or by a vacancy in its membership.

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SEC. 15: Section 156.7 is added to the Business and Professions
Code, to read:

156.7. (a) Prior to January 1, 2010, the director, in consultation with the State Chief Information Officer, shall replace the department's existing information technology system with a system that meets the requirements of the department and of the boards within the department.

- (b) The director shall charge each of the boards on a pro rata share basis for the costs of replacing the information technology system. The charge shall be an administrative expense that may be levied in advance against the funds of any of the boards pursuant to Section 201.
- (e) Notwithstanding any other provision of this section, the procurement of the information technology system shall be made in accordance with Chapter 3 (commencing with Section 12100) of Part 2 of Division 2 of the Public Contract Code.
- 17 SEC. 11. Section 473.1 of the Business and Professions Code 18 is amended to read:
 - 473.1. This chapter shall apply to all of the following:
 - (a) Every board, as defined in Section 22, that is scheduled to become inoperative and to be repealed have its membership reconstituted on a specified date as provided by the specific act relating to the board Section 473.12.
 - (b) The Bureau for Postsecondary and Vocational Education. For purposes of this chapter, "board" includes the bureau.
 - (c) The Cemetery and Funeral Bureau.
- 27 SEC. 12. Section 473.12 is added to the Business and 28 Professions Code, to read:
- 29 473.12. Notwithstanding any other provision of law, the term 30 of office of each member of the following boards in the department 31 shall terminate on the date listed:
- 32 (a) The Dental Board of California: January 1, 2012.
 - (b) The Medical Board of California: January 1, 2011.
- 34 (c) The State Board of Optometry: January 1, 2011.
- 35 (d) The California State Board of Pharmacy: January 1, 2011.
- 36 (e) The Veterinary Medical Board: January 1, 2012.
- 37 (f) The California Board of Accountancy: January 1, 2012.
- 38 (g) The California Architects Board: January 1, 2012.
- 39 (h) The State Board of Barbering and Cosmetology: January 40 1, 2012.

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1	(i) The Board for Professional Engineers and Land Surveyors:
2	January 1, 2012.
3	(j) The Contractors' State License Board: January 1, 2010.
4	(k) The Bureau for Private Postsecondary Education:
5	(1) The Structural Pest Control Board: January 1, 2012.
6	(m) The Bureau of Home Furnishings and Thermal Insulation:
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8	(n) The Board of Registered Nursing: January 1, 2011.
9	(o) The Board of Behavioral Sciences: January 1, 2010.
10	(p) The State Athletic Commission: January 1, 2010.
11	(q) The Cemetery and Funeral Bureau:
12	(r) The State Board of Guide Dogs for the Blind: January 1,
13	2012.
14	(s) The Bureau of Security and Investigative Services:
15	(t) The Court Reporters Board of California: January 1, 2010.
16	(u) The Board of Vocational Nursing and Psychiatric
17	Technicians: January 1, 2012.
18	(v) The Landscape Architects Technical Committee: January
19	1, 2012.
20	(w) The Bureau of Electronic and Appliance Repair:
21	(x) The Division of Investigation, Department of Consumer
22	Affairs:
23	(y) The Bureau of Automotive Repair:
24	(z) The Board for Geologists and Geophysicists: January 1,
25	2010.
26	(aa) The Respiratory Care Board of California: January 1,
27	2011.
28	(ab) The Acupuncture Board: January 1, 2010.
29	(ac) The Board of Psychology: January 1, 2010.
30	(ad) The California Board of Podiatric Medicine: January 1,
31	2011.
32	(ae) The Physical Therapy Board of California: January 1,
33	2014.
34	(af) The Arbitration Review Program:
35	(ag) The Dental Hygiene Committee of California: (ah) The Hearing Aid Dispensers Bureau:
36 37	(ai) The Hearing Aid Dispensers Bureau (ai) The Physician Assistant Committee, Medical Board of
<i>31</i> 38	California: January 1, 2012.
39	(aj) The Speech-Language Pathology and Audiology Board:
39 40	January 1, 2012.
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- 1 (ak) The California Board of Occupational Therapy: January 2 1, 2014.
- 3 (al) The Osteopathic Medical Board of California: ____.
- 4 (am) The Bureau of Naturopathic Medicine:
- 5 SEC. 13. Section 473.2 of the Business and Professions Code 6 is amended to read:
 - 473.2. All boards to which this chapter applies shall, with the assistance of the Department of Consumer Affairs, prepare an analysis and submit a report to the Joint Committee on Boards, Commissions, and Consumer Protection no later than 22 months before that board shall become inoperative board's membership shall be reconstituted pursuant to Section 473.12. The analysis and report shall include, at a minimum, all of the following:
 - (a) A comprehensive statement of the board's mission, goals, objectives and legal jurisdiction in protecting the health, safety, and welfare of the public.
 - (b) The board's enforcement priorities, complaint and enforcement data, budget expenditures with average- and median-costs per case, and case aging data specific to post and preaccusation cases at the Attorney General's office.
- 21 (c) The board's fund conditions, sources of revenues, and 22 expenditure categories for the last four fiscal years by program 23 component.
 - (d) The board's description of its licensing process including the time and costs required to implement and administer its licensing examination, ownership of the license examination, relevancy and validity of the licensing examination, and passage rate and areas of examination.
- 29 (e) The board's initiation of legislative efforts, budget change 30 proposals, and other initiatives it has taken to improve its legislative 31 mandate.
- 32 SEC. 14. Section 473.3 of the Business and Professions Code is amended to read:
- 473.3. (a) Prior to the termination, continuation, or recestablishment of any board or any of the board's functions reconstitution of the membership of any board described in Section 473.12, the Joint Committee on Boards, Commissions, and Consumer Protection shall, during the interim recess preceding the date upon which a board becomes inoperative board's
- 40 membership is to be reconstituted, hold public hearings to receive

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testimony from the Director of Consumer Affairs, the board involved, and the public and regulated industry. In that hearing, each board shall have the burden of demonstrating a compelling public need for the continued existence of the board or regulatory program, and that its licensing function is the least restrictive regulation consistent with the public health, safety, and welfare.

- (b) In addition to subdivision (a), in 2002 and every four years thereafter, the committee, in cooperation with the California Postsecondary Education Commission, shall hold a public hearing to receive testimony from the Director of Consumer Affairs, the Bureau for Private Postsecondary and Vocational Education, private postsecondary educational institutions regulated by the bureau, and students of those institutions. In those hearings, the bureau shall have the burden of demonstrating a compelling public need for the continued existence of the bureau and its regulatory program, and that its function is the least restrictive regulation consistent with the public health, safety, and welfare.
- (c) The committee, in cooperation with the California Postsecondary Education Commission, shall evaluate and review the effectiveness and efficiency of the Bureau for Private Postsecondary and Vocational Education, based on factors and minimum standards of performance that are specified in Section 473.4. The committee shall report its findings and recommendations as specified in Section 473.5. The bureau shall prepare an analysis and submit a report to the committee as specified in Section 473.2.
- (d) In addition to subdivision (a), in 2003 and every four years thereafter, the committee shall hold a public hearing to receive testimony from the Director of Consumer Affairs and the Bureau of Automotive Repair. In those hearings, the bureau shall have the burden of demonstrating a compelling public need for the continued existence of the bureau and its regulatory program, and that its function is the least restrictive regulation consistent with the public health, safety, and welfare.
- (e) The committee shall evaluate and review the effectiveness and efficiency of the Bureau of Automotive Repair based on factors and minimum standards of performance that are specified in Section 473.4. The committee shall report its findings and recommendations as specified in Section 473.5. The bureau shall

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prepare an analysis and submit a report to the committee as specified in Section 473.2.

- SEC. 15. Section 473.4 of the Business and Professions Code is amended to read:
- 473.4. (a) The Joint Committee on Boards, Commissions, and Consumer Protection shall evaluate and determine whether a board or regulatory program has demonstrated a public need for the continued existence of the board or regulatory program and for the degree of regulation the board or regulatory program implements based on the following factors and minimum standards of performance:
- (1) Whether regulation by the board is necessary to protect the public health, safety, and welfare.
- (2) Whether the basis or facts that necessitated the initial licensing or regulation of a practice or profession have changed.
- (3) Whether other conditions have arisen that would warrant increased, decreased, or the same degree of regulation.
- (4) If regulation of the profession or practice is necessary, whether existing statutes and regulations establish the least restrictive form of regulation consistent with the public interest, considering other available regulatory mechanisms, and whether the board rules enhance the public interest and are within the scope of legislative intent.
- (5) Whether the board operates and enforces its regulatory responsibilities in the public interest and whether its regulatory mission is impeded or enhanced by existing statutes, regulations, policies, practices, or any other circumstances, including budgetary, resource, and personnel matters.
- (6) Whether an analysis of board operations indicates that the board performs its statutory duties efficiently and effectively.
- (7) Whether the composition of the board adequately represents the public interest and whether the board encourages public participation in its decisions rather than participation only by the industry and individuals it regulates.
- (8) Whether the board and its laws or regulations stimulate or restrict competition, and the extent of the economic impact the board's regulatory practices have on the state's business and technological growth.
- 39 (9) Whether complaint, investigation, powers to intervene, and disciplinary procedures adequately protect the public and whether

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final dispositions of complaints, investigations, restraining orders, and disciplinary actions are in the public interest; or if it is, instead, self-serving to the profession, industry or individuals being regulated by the board.

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- (10) Whether the scope of practice of the regulated profession or occupation contributes to the highest utilization of personnel and whether entry requirements encourage affirmative action.
- (11) Whether administrative and statutory changes are necessary to improve board operations to enhance the public interest.
- (b) The Joint Committee on Boards, Commissions, and Consumer Protection shall consider alternatives to placing responsibilities and jurisdiction of the board under the Department of Consumer Affairs.
- (c) Nothing in this section precludes any board from submitting other appropriate information to the Joint Committee on Boards, Commissions, and Consumer Protection.
- SEC. 16. Section 473.5 of the Business and Professions Code is amended to read:
- 18 19 473.5. The Joint Committee on Boards, Commissions, and 20 Consumer Protection shall report its findings and preliminary recommendations to the department for its review, and, within 90 21 days of receiving the report, the department shall report its findings 22 and recommendations to the Joint Committee on Boards, 23 Commissions, and Consumer Protection during the next year of 24 25 the regular session that follows the hearings described in Section 473.3. The committee shall then meet to vote on final 26 27 recommendations. A final report shall be completed by the 28 committee and made available to the public and the Legislature. The report shall include final recommendations of the department 29 30 and the committee and whether each board or function scheduled 31 for repeal shall be terminated, continued, or reestablished, the 32 board's membership should be reconstituted and whether its functions should be revised. If the committee or the department 33 34 deems it advisable, the report may include proposed bills to carry 35 out its recommendations.
- 36 SEC. 17. Section 473.7 is added to the Business and Professions 37 Code, to read:
- 38 473.7. The appropriate standing policy committee of the 39 Legislature shall, through its oversight function, investigate the 40 perceived deficiencies in the operation of a board to which this

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chapter applies and hold public hearings on any matter subject to public hearing under Section 473.3.

- SEC. 16. Section 312 of the Business and Professions Code is amended to read:
- 312. (a) The director shall submit to the Governor and the Legislature on or before January 1, 2003, and annually thereafter, a report of programmatic and statistical information regarding the activities of the department and its constituent entities. The report shall include information concerning the director's activities pursuant to Section 326, including the number and general patterns of consumer complaints and the action taken on those complaints.
- (b) On or before January 1 of each year, beginning in 2009, the director shall submit to the chairperson of the fiscal committee of each house of the Legislature and to the Joint Legislative Budget Committee all of the following information:
- (1) The number of personnel years assigned to the Office of the
 17 Consumer Advocate.
 - (2) The total dollars expended by the Office of the Consumer Advocate in the prior year, the estimated total dollars expended in the current year, and the total dollars proposed for appropriation in the following budget year.
 - (3) Workload standards and measures for the Office of the Consumer Advocate.
 - SEC. 17. Section 313.1 of the Business and Professions Code is amended to read:
 - 313.1. (a) Notwithstanding any other provision of law to the contrary, no rule or regulation, except those relating to examinations and qualifications for licensure, and no fee change proposed or promulgated by any of the boards, commissions, or committees within the department, shall take effect pending compliance with this section.
- 32 (b) The director and the chief of the Office of the Consumer
 33 Advocate shall be formally notified of and shall be provided a full
 34 opportunity to review, in accordance with the requirements of
 35 Article 5 (commencing with Section 11346) of Chapter 3.5 of Part
 36 1 of Division 3 of Title 2 of the Government Code, and this section,
 37 all of the following:
- 38 (1) All notices of proposed action, any modifications and supplements thereto, and the text of proposed regulations.

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(2) Any notices of sufficiently related changes to regulations previously noticed to the public, and the text of proposed regulations showing modifications to the text.

(3) Final rulemaking records.

- (e) The submission of all notices and final rulemaking records to the director and the chief of the Office of the Consumer Advocate and the completion of their review, as authorized by this section, shall be a precondition to the filing of any rule or regulation with the Office of Administrative Law. The Office of Administrative Law shall have no jurisdiction to review a rule or regulation subject to this section until after the completion of the director's review and only then if the director and the chief of the Office of the Consumer Advocate have not disapproved it. The filing of any document with the Office of Administrative Law shall be accompanied by a certification that the board, commission, or committee has complied with the requirements of this section.
- (d) Following the receipt of any final rulemaking record subject to subdivision (a), the director and the chief of the Consumer Advocate shall have the authority for a period of 30 days to disapprove a proposed rule or regulation on the ground that it is injurious to the public health, safety, or welfare.
- (c) Final rulemaking records shall be filed with the director and the chief of the Office of the Consumer Advocate within the one-year notice period specified in Section 11346.4 of the Government Code. If necessary for compliance with this section, the one-year notice period may be extended, as specified by this subdivision.
- (1) If the one-year notice period lapses during the 30-day review period, or within 60 days following the notice of disapproval, it may be extended for a maximum of 90 days:
- (2) If the director and the chief approve the final rulemaking record or declines to take action on it within 30 days, the board, commission, or committee shall have five days from the receipt of the record from the director and the chief within which to file it with the Office of Administrative Law.
- (3) If the director or the chief disapproves a rule or regulation, it shall have no force or effect unless, within 60 days of the notice of disapproval, (A) the disapproval is overridden by a unanimous vote of the members of the board, commission, or committee, and (B) the board, commission, or committee files the final rulemaking

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record with the Office of Administrative Law in compliance with this section and the procedures required by Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code:

(f) Nothing in this section shall be construed to prohibit the director or the chief of the Office of the Consumer Advocate from affirmatively approving a proposed rule, regulation, or fee change at any time within the 30-day period after it has been submitted to him or her, in which event it shall become effective upon compliance with this section and the procedures required by Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code.

SEC. 18. Section 321 of the Business and Professions Code is amended to read:

321. Whenever it appears to the director or the chief of the Office of Consumer Advocate that the interests of the consumers of this state are being damaged, or may be damaged, by any person who engaged in, or intends to engage in, any acts or practices in violation of any law of this state, or any federal law, the director or any officer or employee designated by the director, or the Attorney General, may commence legal proceedings in the appropriate forum to enjoin those acts or practices and may seek other appropriate relief on behalf of those consumers.

SEC. 19. Chapter 4.5 (commencing with Section 360) is added to Division 1 of the Business and Professions Code, to read:

CHAPTER 4.5. OFFICE OF THE CONSUMER ADVOCATE

Article 1. General Provisions

360. This chapter shall be known and may be cited as the Office of the Consumer Advocate Act.

361. It is the intent of the Legislature and the purpose of this chapter to promote the efficiency of each of the boards that comprise the department by ensuring that each board properly discharges its regulatory and disciplinary functions to protect the interests of consumers.

362. The following definitions apply for purposes of this chapter:

(a) "Board" means any entity listed in Section 101.

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- (b) "Chief" means the chief of the Office of the Consumer Advocate.
- (e) "Interests of consumers" means the protection of the health, welfare, and safety of consumers by a board.
 - (d) "Office" means the Office of the Consumer Advocate.

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Article 2. Administration

- 370. The Office of the Consumer Advocate is hereby established in the department.
- 371. The office is under the supervision and control of a chief. The chief shall be appointed by the Governor, subject to confirmation by the Senate pursuant to Section 1322 of the Government Code. The chief shall be appointed for a term of four years. Upon expiration of the chief's term, the chief shall continue to serve in the position until a new chief is appointed by the Governor. The director shall fix the amount of the chief's compensation in accordance with law. The Governor may remove the chief for any cause specified in Section 106.
- 372. The chief shall administer and enforce the provisions of this chapter. Every power granted or duty imposed upon the chief under this chapter may be exercised or performed in the name of the chief by an employee of the office, subject to any conditions and limitations the chief may prescribe.
- 373. (a) The chief, in accordance with the State Civil Service Act, shall appoint a chief counsel of the office and an adequate number of attorneys, as determined by the chief counsel, to carry out the provisions of this chapter.
- (b) The chief, in accordance with the State Civil Service Act, may appoint and fix the compensation of elerical or other personnel as may be necessary to carry out the provisions of this chapter.
- (c) All personnel appointed under this section shall perform their duties under the supervision and direction of the chief.
- 374. The chief may contract for the services of experts and consultants if necessary to carry out the provisions of this chapter and may provide compensation and reimbursement of expenses for those experts and consultants in accordance with state law.

Article 3. Powers and Duties

- 380. (a) The office-shall serve as an independent monitor pursuant to Section 474.22.
- (b) The office shall review interagency agreements pursuant to Section 102.3.
- 381. The chief may establish through regulations a Consumer Participation Program to allow the office to award reasonable advocacy and witness fees to any person or organization that has made a substantial contribution on behalf of the interests of consumers either through the adoption of a regulation by a board or through an order or decision issued by a board in a disciplinary proceeding.
- 382. The office may appear at a meeting of a board and shall be permitted to participate as an amicus curiae in disciplinary proceedings by the board whenever the chief determines that the appearance or participation is required to promote or protect the interests of consumers. The office shall conform with the provisions of the Administrative Procedure Act (Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of Title 2 of the Government Code) in discharging these duties.
- 383. The chief shall have the following powers and it shall be his or her duty to take the following actions:
- (a) Recommend and propose the enactment of legislation that is necessary to protect and promote the interests of consumers.
- (b) Represent the interests of consumers before federal and state legislative and regulatory hearings.
- (c) Assist, advise, and cooperate with federal, state, and local agencies and officials to protect and promote the interests of consumers.
- (d) Study, investigate, research, and analyze matters affecting the interests of consumers.
- (e) Hold public hearings, subpoena witnesses, take testimony, compel the production of books, papers, documents, and other evidence, and call upon state agencies for information.
- 36 (f) Propose and assist in the creation and development of 37 consumer education programs. 38 (g) Promote ethical standards of conduct for business,
 - (g) Promote ethical standards of conduct for business, professions, and consumers related to the interest of consumers.

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- (h) Advise the Governor and Legislature on all matters affecting the interests of consumers.
 (i) Exercise and perform other functions, powers, and duties as may be deemed appropriate to protect and promote the interests
- (j) Maintain contact and liaison with consumer groups in California and nationally:

of consumers as directed by the Governor or the Legislature.

384. The chief shall report annually to the Governor and appear annually before the appropriate policy committees of the Legislature to report on the office's activities.

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Article 4. Revenue

- 390. The office shall annually charge each board on a pro rata share basis an amount that is sufficient, as determined by the chief, to carry out the provisions of this chapter. The total amount of charges made pursuant to this section shall not exceed _____ million dollars (\$ _____) annually.
- 391. All moneys collected pursuant to this article shall be deposited into the Consumer Advocate Fund, which is hereby ereated in the State Treasury. The revenue in this fund shall be expended solely for purposes of this chapter upon appropriation by the Legislature in the annual Budget Act.
- SEC. 20. Section 450.1 is added to the Business and Professions Code, to read:
- 450.1. A person may serve as a public member of more than one board at the same time if not prohibited by any other law.
- SEC. 21. Division 1.2 (commencing with Section 473) of the Business and Professions Code is repealed.
- SEC. 22. Division 1.3 (commencing with Section 474.20) is added to the Business and Professions Code, to read:

DIVISION 1.3. LEGISLATIVE REVIEW OF STATE BOARDS AND BOARDS WITHIN THE DEPARTMENT OF CONSUMER AFFAIRS

474.20. (a) A Member of the Legislature or the chief of the Office of the Consumer Advocate may submit a written request to the appropriate standing policy committee of the Legislature to conduct an analysis to evaluate any of the following entities:

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(1) A board, as defined in Section 22.

- (2) A state board, as defined in Section 9148.2 of the Government Code.
 - (b) The request made pursuant to subdivision (a) shall describe any perceived deficiencies in the operation of the board and the detailed reasons an analysis of its operation is requested that may include, but not be limited to, the issues subject to investigation under subdivision (e) of Section 474.21.
- 474.21. (a) (1) The appropriate standing policy committee of the Legislature shall, through its oversight function, investigate the perceived deficiencies described in the request submitted pursuant to Section 474.20 and hold public hearings on the matter. The committee may request the Office of the Consumer Advocate to assist in the investigation. The committee shall complete these functions within a 60-day period during the regular legislative session, with the period commencing on the date of the committee's receipt of the request.
- (2) Notwithstanding paragraph (1), if, in the two-year period prior to the committee's receipt of the request, public hearings relating to the same board named in the request were held by a standing policy committee of the Legislature that determined no deficiencies exist, the committee may refuse to conduct additional hearings and investigation of the board.
- (b) The committee may find, on the basis of the information it obtained during its investigation, whether a question exists as to the highest priority of the operations of the board being the protection of the public when exercising its licensing, regulatory, and disciplinary functions, and whether the board is effectively protecting the public.
- (e) In determining whether a question exists under subdivision (b), the committee shall review the information and allegations made in the request submitted pursuant to Section 474.20 and any related information and allegations. The committee may review issues such as the following:
- 35 (1) Whether regulation by the board is necessary to protect the public health, safety, and welfare.
- 37 (2) Whether the initial reasons for licensing or regulating a practice or profession have changed.

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(3) Whether other conditions have occurred that would warrant increased, decreased, or the same amount of regulation by the board.

- (4) If regulation of the profession or practice is necessary, whether existing statutes and regulations establish the least restrictive form of regulation consistent with the public interest, considering other available regulatory mechanisms, and whether the board's rules promote the public interest and are within the scope of legislative intent.
- (5) Whether the board operates and enforces its regulatory responsibilities in the public interest and whether its regulatory mission is impeded or enhanced by existing statutes, regulations, policies, practices, or any other circumstances, including budgetary, resources, and personnel matters.
- (6) Whether an analysis of the board's operations indicates that the entity performs its statutory duties efficiently and effectively.
- (7) Whether the composition of the board adequately represents the public interest and whether the board encourages public participation in its decisions rather than participation only by the profession or vocation and the individuals it regulates.
- (8) Whether the board and its laws or regulations stimulate or restrict competition and the extent of the economic impact the board's regulatory practices have on the state's business and technological growth.
- (9) Whether complaint investigation, intervention, and disciplinary procedures adequately protect the public and whether the final disposition of complaints, investigations, restraining orders, and disciplinary actions are in the public interest or these procedures are, instead, self-serving to the profession, vocation, or individuals being regulated by the board.
- (10) Whether the scope of practice of the regulated profession or vocation contributes to the highest utilization of personnel and whether the entry requirements for the profession or vocation encourage affirmative action.
- (11) Whether administrative and statutory changes are necessary to improve the board's operations to promote the public interest.
- (d) The standing policy committee shall determine if a board is deficient. The committee shall report its deficiency determination to the Joint Committee on Rules. Notwithstanding any other provision of law, if a board is found deficient, each incumbent

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1 member of the board shall be removed from office without a
2 hearing within 10 business days of receipt of the committee's
3 deficiency report by the Joint Committee on Rules, and successor
4 board members shall be appointed within that timeframe pursuant
5 to Section 101.1.

474.22. (a) Within 10 business days of the date the Joint Committee on Rules receives the deficiency report described in Section 474.21, the Office of the Consumer Advocate shall assume the duties of an independent monitor for the board.

(b) Within one year of the date it assumes the duties of an independent monitor, the Office of the Consumer Advocate shall report its findings to the Governor, and the Legislature may make recommendations for required reforms of the board.

SEC. 23. Section 1601.1 of the Business and Professions Code is amended to read:

Affairs the Dental Board of California in which the administration of this chapter is vested. The board shall consist of eight practicing dentists, one registered dental hygienist, one registered dental assistant, and four public members. Of the eight practicing dentists, one shall be a member of a faculty of any California dental college and one shall be a dentist practicing in a nonprofit community elinic. The appointing powers, described in Section 1603, may appoint to the board a person who was a member of the prior board. The board shall be organized into standing committees dealing with examinations, enforcement, and other subjects as the board deems appropriate.

- (b) For purposes of this chapter, any reference in this chapter to the Board of Dental Examiners shall be deemed to refer to the Dental Board of California.
- 31 (e) The board shall have all authority previously vested in the 32 existing board under this chapter. The board may enforce all 33 disciplinary actions undertaken by the previous board.
 - SEC. 24. Section 1632.5 of the Business and Professions Code is amended to read:
- 1632.5. (a) Prior to implementation of paragraph (2) of subdivision (c) of Section 1632, the department's Office of Examination Resources shall review the Western Regional Examining Board examination to assure compliance with the requirements of Section 139 and to certify that the examination

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process meets those standards. If the department determines that the examination process fails to meet those standards, paragraph (2) of subdivision (c) of Section 1632 shall not be implemented. The review of the Western Regional Examining Board examination shall be conducted during or after the Dental Board of California's occupational analysis scheduled for the 2004-05 fiscal year, but not later than September 30, 2005. However, an applicant who successfully completes the Western Regional Examining Board examination on or after January 1, 2005, shall be deemed to have met the requirements of subdivision (e) of Section 1632 if the department certifies that the Western Regional Examining Board examination meets the standards set forth in this subdivision.

(b) The Western Regional Examining Board examination process shall be regularly reviewed by the department pursuant to Section 139.

- (e) The Western Regional Examining Board examination shall meet the mandates of subdivision (a) of Section 12944 of the Government Code.
- (d) The Dental Board of California shall report on or before July 1, 2008, to the department and the Office of the Consumer Advocate on the pass rates of applicants who sat for the Western Regional Examining Board examination, compared with the pass rates of applicants who sat for the state clinical and written examination administered by the Dental Board of California. This report shall be a component of the evaluation of the examination process that is based on psychometrically sound principles for establishing minimum qualifications and levels of competency.
- SEC. 25. Section 1634.2 of the Business and Professions Code is amended to read:
- 1634.2. (a) An advanced education program's compliance with subdivision (c) of Section 1634.1 shall be regularly reviewed by the department pursuant to Section 139.
- (b) An advanced education program described in subdivision (c) of Section 1634.1 shall meet the requirements of subdivision (a) of Section 12944 of the Government Code.
- (e) The clinical residency program completion certification required by subdivision (c) of Section 1634.1 shall include a list of core competencies commensurate to those found in the board's examinations. The board, together with the department's Office of Examination Resources, shall ensure the alignment of the

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competencies stated in the clinical residency program completion certification with the board's current occupational analysis. The board shall implement use of the clinical residency program completion certification form and use of the core competency list through the adoption of emergency regulations by January 1, 2008.

- (d) The board shall report to the department and the Office of the Consumer Advocate on or before January 1, 2010, the number of complaints received for those dentists who have obtained licensure by passing the state clinical examination and for those dentists who have obtained licensure through an advanced education program. The report shall also contain tracking information on these complaints and their disposition. This report shall be a component of the evaluation of the examination process that is based on psychometrically sound principles for establishing minimum qualifications and levels of competency.
- SEC. 26. Section 1638.1 of the Business and Professions Code is amended to read:
- 1638.1. (a) (1) A person licensed pursuant to Section 1634 who wishes to perform elective facial cosmetic surgery shall first apply for and receive a permit to perform elective facial cosmetic surgery from the board.
- (2) A permit issued pursuant to this section shall be valid for a period of two years and must be renewed by the permitholder at the time his or her license is renewed. Every six years, prior to renewal of the permitholder's license and permit, the permitholder shall submit evidence acceptable to the eredentialing committee that he or she has maintained continued competence to perform the procedures authorized by the permit. The eredentialing committee may limit a permit consistent with paragraph (1) of subdivision (e) if it is not satisfied that the permitholder has established continued competence.
- (b) The board may adopt regulations for the issuance of the permit that it deems necessary to protect the health, safety, and welfare of the public.
- (c) A licensee may obtain a permit to perform elective facial cosmetic surgery by furnishing all of the following information on an application form approved by the board:
- (1) Proof of successful completion of an oral and maxillofacial
 surgery residency program accredited by the Commission on Dental
 Accreditation of the American Dental Association.

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(2) Proof that the applicant has satisfied the criteria specified in either subparagraph (A) or (B):

- (A) (i) Is certified, or is a candidate for certification, by the American Board of Oral and Maxillofacial Surgery.
- (ii) Submits to the board a letter from the program director of the accredited residency program, or from the director of a postresidency fellowship program accredited by the Commission on Dental Accreditation of the American Dental Association, stating that the licensee has the education, training, and competence necessary to perform the surgical procedures that the licensee has notified the board he or she intends to perform.
- (iii) Submits documentation to the board of at least 10 operative reports from residency training or proctored procedures that are representative of procedures that the licensee intends to perform from both of the following categories:
- (I) Cosmetic contouring of the osteocartilaginous facial structure, which may include, but is not limited to, rhinoplasty and otoplasty.
- (II) Cosmetic soft tissue contouring or rejuvenation, which may include, but is not limited to, facelift, blepharoplasty, facial skin resurfacing, or lip augmentation.
- (iv) Submits documentation to the board showing the surgical privileges the applicant possesses at any licensed general acute care hospital and any licensed outpatient surgical facility in this state.
- (B) (i) Has been granted privileges by the medical staff at a licensed general acute care hospital to perform the surgical procedures set forth in paragraph (A) at that hospital.
- (iii) Submits to the board the documentation described in clause (iii) of subparagraph (A).
- (3) Proof that the applicant is on active status on the staff of a general acute care hospital and maintains the necessary privileges based on the bylaws of the hospital to maintain that status.
- (d) The application shall be accompanied by an application fee of five hundred dollars (\$500) for an initial permit. The fee to renew a permit shall be two hundred dollars (\$200).
- (c) (1) The board shall appoint a credentialing committee to review the qualifications of each applicant for a permit. Upon completion of the review of an applicant, the committee shall make a recommendation to the board on whether to issue or not issue a permit to the applicant. The permit may be unqualified, entitling

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the permitholder to perform any facial cosmetic surgical procedure authorized by this-section, or it may contain limitations if the eredentialing committee is not satisfied that the applicant has the training or competence to perform certain classes of procedures, 4 or if the applicant has not requested to be permitted for all procedures authorized by this section.

- (2) The credentialing committee shall be comprised of five members, as follows:
- 9 (A) A physician and surgeon with a specialty in plastic and 10 reconstructive surgery who maintains active status on the staff of a licensed general acute care hospital in this state. 11
 - (B) A physician and surgeon with a specialty in otolaryngology who maintains active status on the staff of a licensed general acute care hospital in this state.
 - (C) Three oral and maxillofacial surgeons licensed by the board who are board certified by the American Board of Oral and Maxillofacial Surgeons, and who maintain active status on the staff of a licensed general acute care hospital in this state, at least one of whom shall be licensed as a physician and surgeon in this state. Two years after the effective date of this section, any oral and maxillofacial surgeon appointed to the committee who is not licensed as a physician and surgeon shall hold a permit pursuant to this section.
 - (3) The board shall solicit from the following organizations input and recommendations regarding members to be appointed to the credentialing committee:
 - (A) The Medical Board of California.
 - (B) The California Dental Association.
- 29 (C) The California Association of Oral and Maxillofacial 30 Surgeons.
 - (D) The California Medical Association.
 - (E) The California Society of Plastic Surgeons.
 - (F) Any other source that the board deems appropriate.
- (4) The credentialing committee shall meet at a time and place 34 35 directed by the board to evaluate applicants for permits. A quorum 36 of three members shall be required for the committee to consider 37 applicants and make recommendations to the board.
- (f) A licensee may not perform any elective, facial cosmetic 38 39 surgical procedure except at a general acute care hospital, a licensed outpatient surgical facility, or an outpatient surgical facility 40

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accredited by the Joint Commission on Accreditation of Healthcare Organizations (JCAHO), the American Association for Ambulatory Health Care (AAAHC), the Medicare program, or an accreditation agency approved by the Medical Board of California pursuant to subdivision (g) of Section 1248.1 of the Health and Safety Code.

- (g) For purposes of this section, the following terms shall have the following meanings:
- (1) "Elective cosmetic surgery" means any procedure defined as cosmetic surgery in subdivision (d) of Section 1367.63 of the Health and Safety Code, and excludes any procedure that constitutes reconstructive surgery, as defined in subdivision (e) of Section 1367.63 of the Health and Safety Code.
- (2) "Facial" means those regions of the human body described in Section 1625 and in any regulations adopted pursuant to that section by the board.
- (h) A holder of a permit issued pursuant to this section shall not perform elective facial cosmetic surgical procedures unless he or she has malpractice insurance or other financial security protection that would satisfy the requirements of Section 2216.2 and any regulations adopted thereunder.
- (i) A holder of a permit shall comply with the requirements of subparagraph (D) of paragraph (2) of subdivision (a) of Section 1248.15 of the Health and Safety Code, and the reporting requirements specified in Section 2240, with respect to any surgical procedure authorized by this section, in the same manner as a physician and surgeon.
- (j) Any violation of this section constitutes unprofessional conduct and is grounds for the revocation or suspension of the person's permit, license, or both, or the person may be reprimanded or placed on probation. Proceedings initiated by the board under this section shall be conducted in accordance with Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of Title 2 of the Government Code, and the board shall have all the powers granted therein.
- (k) On or before January 1, 2009, and every four years thereafter, the board shall report to the Legislature and the Office of the Consumer Advocate on all of the following:
- 38 (1) The number of persons licensed pursuant to Section 1634 39 who apply to receive a permit to perform elective facial cosmetic 40 surgery from the board pursuant to subdivision (a).

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1 (2) The recommendations of the credentialing committee to the board.

- (3) The board's action on recommendations received by the eredentialing committee.
- (4) The number of persons receiving a permit from the board to perform elective facial cosmetic surgery.
- (5) The number of complaints filed by or on behalf of patients who have received elective facial cosmetic surgery by persons who have received a permit from the board to perform elective facial cosmetic surgery.
- (6) Action taken by the board resulting from complaints filed by or on behalf of patients who have received elective facial cosmetic surgery by persons who have received a permit from the board to perform elective facial cosmetic surgery.
- SEC. 27. Section 1638.7 of the Business and Professions Code is amended to read:
- 1638.7. The next occupational analysis of dental licensees and oral and maxillofacial facial surgeons pursuant to Section 139 shall include a survey of the training and practices of oral and maxillofacial surgeons and, upon completion of that analysis, a report shall be made to the Legislature and the Office of the Consumer Advocate regarding the findings.
- SEC. 28. Section 1742 of the Business and Professions Code is amended to read:
- 1742. (a) There is within the jurisdiction of the board a Committee on Dental Auxiliaries.
- (b) The Committee on Dental Auxiliaries shall have the following areas of responsibility and duties:
- (1) The committee shall have the following duties and authority related to education programs and curriculum:
- 31 (A) Shall evaluate all dental auxiliary programs applying for board approval in accordance with board rules governing the programs.
- 34 (B) May appoint board members to any evaluation committee.
 35 Board members so appointed shall not make a final decision on the issue of program or course approval.
- 37 (C) Shall report and make recommendations to the board as to whether a program or course qualifies for approval. The board retains the final authority to grant or deny approval to a program or course.

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(D) Shall review and document any alleged deficiencies that might warrant board action to withdraw or revoke approval of a program or course, at the request of the board.

- (E) May review and document any alleged deficiencies that might warrant board action to withdraw or revoke approval of a program or course, at its own initiation.
- (2) The committee shall have the following duties and authority related to applications:
- (A) Shall review and evaluate all applications for licensure in the various dental auxiliary categories to ascertain whether a candidate meets the appropriate licensing requirements specified by statute and board regulations.
- (B) Shall maintain application records, eashier application fees, and perform any other ministerial tasks as are incidental to the application process:
- (C) May delegate any or all of the functions in this paragraph to its staff.
- (D) Shall issue auxiliary licenses in all cases, except where there is a question as to a licensing requirement. The board retains final authority to interpret any licensing requirement. If a question arises in the area of interpreting any licensing requirement, it shall be presented by the committee to the board for resolution.
- (3) The committee shall have the following duties and authority regarding examinations:
- (A) Shall advise the board as to the type of license examination it deems appropriate for the various dental auxiliary license eategories.
- (B) Shall, at the direction of the board, develop or cause to be developed, administer, or both, examinations in accordance with the board's instructions and periodically report to the board on the progress of those examinations. The following shall apply to the examination procedure:
- (i) The examination shall be submitted to the board for its approval prior to its initial administration.
- (ii) Once an examination has been approved by the board, no further approval is required unless a major modification is made to the examination.
- 38 (iii) The committee shall report to the board on the results of 39 cach examination and shall, where appropriate, recommend pass 40 points.

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1 (iv) The board shall set pass points for all dental auxiliary 2 licensing examinations.

- (C) May appoint board members to any examination committee established pursuant to subparagraph (B).
- (4) The committee shall periodically report and make recommendations to the board concerning the level of fees for dental auxiliaries and the need for any legislative fee increase. However, the board retains final authority to set all fees.
- (5) The committee shall be responsible for all aspects of the license renewal process, which shall be accomplished in accordance with this chapter and board regulations. The committee may delegate any or all of its functions under this paragraph to its staff.
- (6) The committee shall have no authority with respect to the approval of continuing education providers and the board retains all of this authority.
- (7) The committee shall advise the board as to appropriate standards of conduct for auxiliaries, the proper ordering of enforcement priorities, and any other enforcement-related matters that the board may, in the future, delegate to the committee. The board shall retain all authority with respect to the enforcement actions, including, but not limited to, complaint resolution, investigation, and disciplinary action against auxiliaries.
- (8) The committee shall have the following duties regarding regulations:
- (A) To review and evaluate all suggestions or requests for regulatory changes related to dental auxiliaries.
- (B) To report and make recommendations to the board, after consultation with departmental legal counsel and the board's executive officer.
- (C) To include in any report regarding a proposed regulatory change, at a minimum, the specific language of the proposed changes and the reasons for and facts supporting the need for the change. The board has the final rulemaking authority.
- SEC. 29. Section 1751 of the Business and Professions Code, as amended by Section 8 of Chapter 621 of the Statutes of 2005, is amended to read:
- 1751. (a) The board, upon recommendation of the committee, shall adopt regulations governing the procedures that dental assistants, registered orthodontic assistants, registered surgery assistants, registered restorative assistants, registered dental

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assistants, registered restorative assistants in extended functions, and registered dental assistants in extended functions are authorized to perform consistent with and necessary to implement the provisions of this article, and the settings within which each may practice.

(b) The board shall conduct an initial review of the procedures, supervision level, settings under which they may be performed, and utilization of extended functions dental auxiliaries by January 1, 2012. The board shall submit the results of its review to the Legislature and the Office of the Consumer Advocate. After the initial review, a review shall be conducted at least once every five to seven years thereafter, and the board shall update regulations as necessary to keep them current with the state of dental practice.

(c) This section shall become operative on January 1, 2008. SEC. 30. Section 2001 of the Business and Professions Code

SEC. 30. Section 2001 of the Business and Professions Code is amended to read:

2001. There is in the Department of Consumer Affairs a Medical Board of California that consists of 21 members, nine of whom shall be public members.

The Governor shall appoint 19 members to the board, subject to confirmation by the Senate; seven of whom shall be public members. The Senate Rules Committee and the Speaker of the Assembly shall each appoint a public member, and their initial appointment shall be made to fill, respectively, the first and second public member vacancies that occur on or after January 1, 1983.

SEC. 31. Section 2460 of the Business and Professions Code is amended to read:

2460. There is created within the jurisdiction of the Medical Board of California and its divisions the California Board of Podiatric Medicine.

SEC. 32. Section 2531 of the Business and Professions Code is amended to read:

2531. There is in the Department of Consumer Affairs a Speech-Language Pathology and Audiology Board in which the enforcement and administration of this chapter is vested. The Speech-Language Pathology and Audiology Board shall consist of nine members, three of whom shall be public members.

38 SEC. 33. Section 2569 of the Business and Professions Code is repealed:

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SEC. 34. Section 2570.19 of the Business and Professions Code is amended to read:

2570.19. (a) There is hereby created a California Board of Occupational Therapy, hereafter referred to as the board. The board shall enforce and administer this chapter.

- (b) The members of the board shall consist of the following:
- (1) Three occupational therapists who shall have practiced occupational therapy for five years.
- (2) One occupational therapy assistant who shall have assisted in the practice of occupational therapy for five years.
- (3) Three public members who shall not be licentiates of the board or of any board referred to in Section 1000 or 3600.
 - (c) The Governor shall appoint the three occupational therapists and one occupational therapy assistant to be members of the board. The Governor, the Senate Rules Committee, and the Speaker of the Assembly shall each appoint a public member. Not more than one member of the board shall be appointed from the full-time faculty of any university, college, or other educational institution:
 - (d) All members shall be residents of California at the time of their appointment. The occupational therapist and occupational therapy assistant members shall have been engaged in rendering occupational therapy services to the public, teaching, or research in occupational therapy for at least five years preceding their appointments.
 - (e) The public members may not be or have ever been occupational therapists or occupational therapy assistants or in training to become occupational therapists or occupational therapy assistants. The public members may not be related to, or have a household member who is, an occupational therapist or an occupational therapy assistant, and may not have had, within two years of the appointment, a substantial financial interest in a person regulated by the board.
- (f) The Governor shall appoint two board members for a term of one year, two board members for a term of two years, and one board member for a term of three years. Appointments made thereafter shall be for four-year terms; but no person shall be appointed to serve more than two consecutive terms. Terms shall begin on the first day of the calendar year and end on the last day of the calendar year or until successors are appointed, except for the first appointed members who shall serve through the last

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ealendar day of the year in which they are appointed, before commencing the terms prescribed by this section. Vacancies shall be filled by appointment for the unexpired term. The board shall annually elect one of its members as president.

- (g) The board shall meet and hold at least one regular meeting annually in the Cities of Sacramento, Los Angeles, and San Francisco. The board may convene from time to time until its business is concluded. Special meetings of the board may be held at any time and place designated by the board.
- (h) Notice of each meeting of the board shall be given in accordance with the Bagley-Keene Open Meeting Act (Article 9 (commencing with Section 11120) of Chapter 1 of Part 1 of Division 3 of Title 2 of the Government Code).
- (i) Members of the board shall receive no compensation for their services, but shall be entitled to reasonable travel and other expenses incurred in the execution of their powers and duties in accordance with Section 103.
- (j) The appointing power shall have the power to remove any member of the board from office for neglect of any duty imposed by state law, for incompetency, or for unprofessional or dishonorable conduct.
- (k) A loan is hereby authorized from the General Fund to the Occupational Therapy Fund on or after July 1, 2000, in an amount of up to one million dollars (\$1,000,000) to fund operating, personnel, and other startup costs of the board. Six hundred ten thousand dollars (\$610,000) of this loan amount is hereby appropriated to the board to use in the 2000–01 fiscal year for the purposes described in this subdivision. In subsequent years, funds from the Occupational Therapy Fund shall be available to the board upon appropriation by the Legislature in the annual Budget Act. The loan shall be repaid to the General Fund over a period of up to five years, and the amount paid shall also include interest at the rate accruing to moneys in the Pooled Money Investment Account. The loan amount and repayment period shall be minimized to the extent possible based upon actual board financing requirements as determined by the Department of Finance.
- SEC. 35. Section 2602 of the Business and Professions Code is amended to read:
- 39 2602. The Physical Therapy Board of California, hereafter 40 referred to as the board, shall enforce and administer this chapter.

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- SEC. 36. Section 2701 of the Business and Professions Code is amended to read:
 - 2701. There is in the Department of Consumer Affairs the Board of Registered Nursing consisting of nine members.
 - Within the meaning of this chapter, board, or the board, refers to the Board of Registered Nursing. Any reference in state law to the Board of Nurse Examiners of the State of California or California Board of Nursing Education and Nurse Registration shall be construed to refer to the Board of Registered Nursing.
- 10 SEC. 37. Section 2841 of the Business and Professions Code 11 is amended to read:
- 12 2841. There is in the Department of Consumer Affairs a Board
 13 of Vocational Nursing and Psychiatric Technicians of the State of
 14 California, consisting of 11 members.
- Within the meaning of this chapter, board, or the board, refers to the Board of Vocational Nursing and Psychiatric Technicians of the State of California.
- 18 SEC. 38. Section 2920 of the Business and Professions Code 19 is amended to read:
 - 2920. The Board of Psychology shall enforce and administer this chapter. The board shall consist of nine members, four of whom shall be public members.
 - SEC. 39. Section 3010.5 of the Business and Professions Code is amended to read:
 - 3010.5. (a) There is in the Department of Consumer Affairs a State Board of Optometry in which the enforcement of this chapter is vested. The board consists of 11 members, five of whom shall be public members.
 - Six members of the board shall constitute a quorum.
 - (b) The board shall, with respect to conducting investigations, inquiries, and disciplinary actions and proceedings, have the authority previously vested in the board as created pursuant to Section 3010. The board may enforce any disciplinary actions undertaken by that board.
- 35 SEC. 40. Section 3502.1 of the Business and Professions Code is amended to read:
- 37 3502.1. (a) In addition to the services authorized in the regulations adopted by the board, and except as prohibited by Section 3502, while under the supervision of a licensed physician and surgeon or physicians and surgeons authorized by law to

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supervise a physician assistant, a physician assistant may administer or provide medication to a patient, or transmit orally, or in writing on a patient's record or in a drug order, an order to a person who may lawfully furnish the medication or medical device pursuant to subdivisions (c) and (d).

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- (1) A supervising physician and surgeon who delegates authority to issue a drug order to a physician assistant may limit this authority by specifying the manner in which the physician assistant may issue delegated prescriptions.
- (2) Each supervising physician and surgeon who delegates the authority to issue a drug order to a physician assistant shall first prepare and adopt, or adopt, a written, practice specific, formulary and protocols that specify all criteria for the use of a particular drug or device, and any contraindications for the selection. The drugs listed shall constitute the formulary and shall include only drugs that are appropriate for use in the type of practice engaged in by the supervising physician and surgeon. When issuing a drug order, the physician assistant is acting on behalf of and as an agent for a supervising physician and surgeon.
- (b) "Drug order" for purposes of this section means an order for medication which is dispensed to or for a patient, issued and signed by a physician assistant acting as an individual practitioner within the meaning of Section 1306.02 of Title 21 of the Code of Federal Regulations. Notwithstanding any other provision of law, (1) a drug order issued pursuant to this section shall be treated in the same manner as a prescription or order of the supervising physician, (2) all references to "prescription" in this code and the Health and Safety Code shall include drug orders issued by physician assistants pursuant to authority granted by their supervising physicians, and (3) the signature of a physician assistant on a drug order shall be deemed to be the signature of a prescriber for purposes of this code and the Health and Safety Code:
- (c) A drug order for any patient cared for by the physician assistant that is issued by the physician assistant shall either be based on the protocols described in subdivision (a) or shall be approved by the supervising physician before it is filled or carried out.
- (1) A physician assistant shall not administer or provide a drug or issue a drug order for a drug other than for a drug listed in the 40

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formulary without advance approval from a supervising physician 1 2 and surgeon for the particular patient. At the direction and under 3 the supervision of a physician and surgeon, a physician assistant 4 may hand to a patient of the supervising physician and surgeon a 5 properly labeled prescription drug prepackaged by a physician and 6 surgeon, manufacturer as defined in the Pharmacy Law, or a 7 pharmacist.

- (2) A physician assistant may not administer, provide or issue a drug order for Schedule II through Schedule V controlled substances without advance approval by a supervising physician and surgeon for the particular patient.
- (3) Any drug order issued by a physician assistant shall be subject to a reasonable quantitative limitation consistent with customary medical practice in the supervising physician and surgeon's practice.
- (d) A written drug order issued pursuant to subdivision (a), except a written drug order in a patient's medical record in a health facility or medical practice, shall contain the printed name, address, and phone number of the supervising physician and surgeon, the printed or stamped name and license number of the physician assistant, and the signature of the physician assistant. Further, a written drug order for a controlled substance, except a written drug order in a patient's medical record in a health facility or a medical practice, shall include the federal controlled substances registration number of the physician assistant. The requirements of this subdivision may be met through stamping or otherwise imprinting on the supervising physician and surgeon's prescription blank to show the name, license number, and if applicable, the federal controlled substances number of the physician assistant, and shall be signed by the physician assistant. When using a drug order, the physician assistant is acting on behalf of and as the agent of a supervising physician and surgeon.
- (c) The medical record of any patient eared for by a physician assistant for whom the supervising physician and surgeon's Schedule II drug order has been issued or carried out shall be reviewed and countersigned and dated by a supervising physician and surgeon within seven days.
- (f) All physician assistants who are authorized by their 39 supervising physicians to issue drug orders for controlled

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1 substances shall register with the United States Drug Enforcement
 2 Administration (DEA).

(g) The committee shall consult with the Medical Board of California and report to the Legislature and the Office of the Consumer Advocate periodically, as necessary, on the impacts of exempting Schedule III and Schedule IV drug orders from the requirement for a physician and surgeon to review and countersign the affected medical record of a patient.

SEC. 41. Section 3504 of the Business and Professions Code is amended to read:

3504. There is established a Physician Assistant Committee of the Medical Board of California. The committee consists of nine members.

SEC. 42. Section 3685 of the Business and Professions Code is amended to read:

3685. The provisions of Article 8 (commencing with Section 3680) shall become operative on January 1, 2004, but the remaining provisions of this chapter shall become operative on July 1, 2004. It is the intent of the Legislature that the initial implementation of this chapter be administered by fees collected in advance from applicants. Therefore, the bureau shall have the power and authority to establish fees and receive applications for licensure or intents to file application statements on and after January 1, 2004. The department shall certify that sufficient funds are available prior to implementing this chapter. Funds from the General Fund may not be used for the purpose of implementing this chapter.

SEC. 43. Section 3710 of the Business and Professions Code is amended to read:

3710. The Respiratory Care Board of California, hereafter referred to as the board, shall enforce and administer this chapter.

SEC. 44. Section 4001 of the Business and Professions Code is amended to read:

4001. (a) There is in the Department of Consumer Affairs a California State Board of Pharmacy in which the administration and enforcement of this chapter is vested. The board consists of 13 members.

(b) The Governor shall appoint seven competent pharmaeists who reside in different parts of the state to serve as members of the board. The Governor shall appoint four public members, and the Senate Committee on Rules and the Speaker of the Assembly

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 shall each appoint a public member who shall not be a licensee of the board, any other board under this division, or any board referred to in Section 1000 or 3600.

- (e) At least five of the seven pharmacist appointees to the board shall be pharmacists who are actively engaged in the practice of pharmacy. Additionally, the membership of the board shall include at least one pharmacist representative from each of the following practice settings: an acute care hospital, an independent community pharmacy, a chain community pharmacy, and a long-term health care or skilled nursing facility. The pharmacist appointees shall also include a pharmacist who is a member of a labor union that represents pharmacists. For the purposes of this subdivision, a "chain community pharmacy" means a chain of 75 or more stores in California under the same ownership, and an "independent community pharmacy" means a pharmacy owned by a person or entity who owns no more than four pharmacies in California.
- (d) Members of the board shall be appointed for a term of four years. No person shall serve as a member of the board for more than two consecutive terms. Each member shall hold office until the appointment and qualification of his or her successor or until one year shall have clapsed since the expiration of the term for which the member was appointed, whichever first occurs. Vacancies occurring shall be filled by appointment for the unexpired term.
- (e) Each member of the board shall receive a per diem and expenses as provided in Section 103.
- SEC. 45. Section 4003 of the Business and Professions Code is amended to read:
- 4003. (a) The board may appoint a person exempt from civil service who shall be designated as an executive officer and who shall exercise the powers and perform the duties delegated by the board and vested in him or her by this chapter. The executive officer may or may not be a member of the board as the board may determine.
- (b) The executive officer shall receive the compensation as established by the board with the approval of the Director of Finance. The executive officer shall also be entitled to travel and other expenses necessary in the performance of his or her duties.

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(c) The executive officer shall maintain and update in a timely fashion records containing the names, titles, qualifications, and places of business of all persons subject to this chapter.

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(d) The executive officer shall give receipts for all money received by him or her and pay it to the Department of Consumer Affairs, taking its receipt therefor. Besides the duties required by this chapter, the executive officer shall perform other duties pertaining to the office as may be required of him or her by the board.

SEC. 46. Section 4200.1 of the Business and Professions Code is amended to read:

4200.1. (a) Notwithstanding Section 135, an applicant may take the North American Pharmacist Licensure Examination four times, and may take the Multi-State Pharmacy Jurisprudence Examination for California four times.

- (b) Notwithstanding Section 135, an applicant may take the North American Pharmacist Licensure Examination and the Multi-State Pharmacy Jurisprudence Examination for California four additional times each if he or she successfully completes, at minimum, 16 additional semester units of education in pharmacy as approved by the board.
- (c) The applicant shall comply with the requirements of Section 4200 for each application for reexamination made pursuant to subdivision (b).
- (d) An applicant may use the same coursework to satisfy the additional educational requirement for each examination under subdivision (b), if the coursework was completed within 12 months of the date of his or her application for reexamination.
- (c) For purposes of this section, the board shall treat each failing score on the pharmacist licensure examination administered by the board prior to January 1, 2004, as a failing score on both the North American Pharmacist Licensure Examination and the Multi-State Pharmacy Jurisprudence Examination for California.
- (f) From January 1, 2004, to July 1, 2008, inclusive, the board shall collect data on the applicants who are admitted to, and take, the licensure examinations required by Section 4200. The board shall report to the Legislature and the Office of the Consumer Advocate before September 1, 2008, regarding the impact on those applicants of the examination limitations imposed by this section.

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The report shall include, but not be limited to, the following information:

- (1) The number of applicants taking the examination and the number who fail the examination for the fourth time.
- (2) The number of applicants who, after failing the examination for the fourth time, complete a pharmacy studies program in California or another state to satisfy the requirements of this section and who apply to take the licensure examination required by Section 4200.
- (3) To the extent possible, the school from which the applicant graduated and the school's location and the pass/fail rates on the examination for each school.
- (g) This section shall remain in effect only until January 1, 2010, and as of that date is repealed, unless a later enacted statute, that is enacted before January 1, 2010, deletes or extends that date.
- SEC. 47. Section 4200.3 of the Business and Professions Code is amended to read:
- 18 4200.3. (a) The examination process shall be regularly reviewed pursuant to Section 139.
- (b) The examination process shall meet the standards and 20 guidelines set forth in the Standards for Educational and 21 Psychological Testing-and the Federal Uniform Guidelines for 22 Employee Selection Procedures. The board shall work with the 23 24 Office of Examination Resources of the department or with an equivalent organization who shall certify at minimum once every 25 five years that the examination process meets these national testing 26 standards. If the department determines that the examination 27 process fails to meet these standards, the board shall terminate its 28 29 use of the North American Pharmacy Licensure Examination and shall use only the written and practical examination developed by 30 31 the board.
 - (c) The examination shall meet the mandates of subdivision (a) of Section 12944 of the Government Code.
- 34 (d) The board shall work with the Office of Examination 35 Resources or with an equivalent organization to develop the state 36 jurisprudence examination to ensure that applicants for licensure 37 are evaluated on their knowledge of applicable state laws and 38 regulations.
- (e) The board shall annually publish the pass and fail rates for
 the pharmacist's licensure examination administered pursuant to

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Section 4200, including a comparison of historical pass and fail rates before utilization of the North American Pharmacist Licensure Examination.

- (f) The board shall annually report to the Legislature, the Office of the Consumer Advocate, and the department, the pass rates of applicants who sat for the national examination compared with the pass rates of applicants who sat for the prior state examination. This report shall be a component of the evaluation of the examination process that is based on psychometrically sound principles for establishing minimum qualifications and levels of competency.
- 12 SEC. 48. Section 4501 of the Business and Professions Code 13 is amended to read:
 - 4501. "Board," as used in this chapter, means the Board of Vocational Nursing and Psychiatric Technicians.
- SEC. 49. Section 4800 of the Business and Professions Code is amended to read:
 - 4800. There is in the Department of Consumer Affairs a Veterinary Medical Board in which the administration of this chapter is vested. The board consists of seven members, three of whom shall be public members.
 - SEC. 50. Section 4928 of the Business and Professions Code is amended to read:
 - 4928. The Acupuncture Board, which consists of seven members, shall enforce and administer this chapter. The appointing powers, as described in Section 4929, may appoint to the board a person who was a member of the prior board prior to the repeal of that board on January 1, 2006.
- 29 SEC. 51. Section 4989 of the Business and Professions Code 30 is repealed.
- 31 SEC. 52. Section 4990 of the Business and Professions Code 32 is amended to read:
- 33 4990. (a) There is in the Department of Consumer Affairs, a
 34 Board of Behavioral Sciences that consists of 11 members
 35 composed as follows:
- 36 (1) Two state licensed clinical social workers.
- 37 (2) One state licensed educational psychologist.
- 38 (3) Two state licensed marriage and family therapists.
- 39 (4) Six public members.

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 (b) Each member, except the six public members, shall have at least two years of experience in his or her profession.

- (e) Each member shall reside in the State of California.
- (d) The Governor shall appoint four of the public members and the five licensed members with the advice and consent of the Senate. The Senate Committee on Rules and the Speaker of the Assembly shall each appoint a public member.
- (e) Each member of the board shall be appointed for a term of four years. A member appointed by the Speaker of the Assembly or the Senate Committee on Rules shall hold office until the appointment and qualification of his or her successor or until one year from the expiration date of the term for which he or she was appointed, whichever first occurs. Pursuant to Section 1774 of the Government Code, a member appointed by the Governor shall hold office until the appointment and qualification of his or her successor or until 60 days from the expiration date of the term for which he or she was appointed, whichever first occurs.
- (f) A vacancy on the board shall be filled by appointment for the unexpired term by the authority who appointed the member whose membership was vacated.
- (g) Not later than the first of June of each calendar year, the board shall elect a chairperson and a vice chairperson from its membership.
- (h) Each member of the board shall receive a per diem and reimbursement of expenses as provided in Section 103.
- SEC. 53. Section 4990.24 of the Business and Professions Code is repealed.
- 28 SEC. 54. Section 5000 of the Business and Professions Code 29 is amended to read:
 - 5000. There is in the Department of Consumer Affairs the California Board of Accountancy, which consists of 15 members, seven of whom shall be licensees, and eight of whom shall be public members who shall not be licentiates of the board or registered by the board. The board has the powers and duties conferred by this chapter.

The Governor shall appoint four of the public members, and the seven licensee members as provided in this section. The Senate Committee on Rules and the Speaker of the Assembly shall each appoint two public members. In appointing the seven licensee members, the Governor shall appoint members representing a cross

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section of the accounting profession with at least two members representing a small public accounting firm. For the purposes of this chapter, a small public accounting firm shall be defined as a professional firm that employs a total of no more than four licensees as partners, owners, or full-time employees in the practice of public accountancy within the State of California.

 SEC. 55. Section 5510 of the Business and Professions Code is amended to read:

5510. There is in the Department of Consumer Affairs a California Architects Board which consists of 10 members.

Any reference in law to the California Board of Architectural Examiners shall mean the California Architects Board.

SEC. 56. Section 5621 of the Business and Professions Code is amended to read:

5621. (a) There is hereby created within the jurisdiction of the board, a Landscape Architects Technical Committee, hereinafter referred to in this chapter as the landscape architects committee.

- (b) The landscape architects committee shall consist of five members who shall be licensed to practice landscape architecture in this state. The Governor shall appoint three of the members. The Senate Committee on Rules and the Speaker of the Assembly shall appoint one member each.
- (e) The initial members to be appointed by the Governor are as follows: one member for a term of one year; one member for a term of two years; and one member for a term of three years. The Senate Committee on Rules and the Speaker of the Assembly shall initially each appoint one member for a term of four years. Thereafter, appointments shall be made for four-year terms; expiring on June 1 of the fourth year and until the appointment and qualification of his or her successor or until one year shall have elapsed whichever first occurs. Vacancies shall be filled for the unexpired term.
- (d) No person shall serve as a member of the landscape
 architects committee for more than two consecutive terms.
- 35 SEC. 57. Section 5810 of the Business and Professions Code is amended to read:
- 5810. This chapter shall be subject to the process described in Division 1.3 (commencing with Section 474.20).
- 39 SEC. 58. Section 5811 of the Business and Professions Code 40 is amended to read:

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5811. An interior design organization issuing stamps under Section 5801 shall provide to the Legislature and the Office of the Consumer Advocate by September 1, 2008, a report that reviews and assesses the costs and benefits associated with the California Code and Regulations Examination and explores feasible alternatives to that examination.

SEC. 59. Section 6510 of the Business and Professions Code is amended to read:

6510. (a) There is within the jurisdiction of the department the Professional Fiduciaries Bureau. The bureau is under the supervision and control of the director. The duty of enforcing and administering this chapter is vested in the chief of the bureau, who is responsible to the director. Every power granted or duty imposed upon the director under this chapter may be exercised or performed in the name of the director by a deputy director or by the chief, subject to conditions and limitations as the director may prescribe.

(b) The Governor shall appoint, subject to confirmation by the Senate, the chief of the bureau, at a salary to be fixed and determined by the director with the approval of the Director of Finance. The chief shall serve under the direction and supervision of the director and at the pleasure of the Governor.

SEC. 60. Section 6511 of the Business and Professions Code is amended to read:

6511. (a) There is within the bureau a Professional Fiduciaries Advisory Committee. The committee shall consist of seven members; three of whom shall be licensees actively engaged as professional fiduciaries in this state, and four of whom shall be public members. One of the public members shall be a member of a nonprofit organization advocating on behalf of the elderly, and one of the public members shall be a probate court investigator.

(b) Each member of the committee shall be appointed for a term of four years, and shall hold office until the appointment of his or her successor or until one year shall have clapsed since the expiration of the term for which he or she was appointed, whichever first occurs.

(e) Vacancies shall be filled by the appointing power for the unexpired portion of the terms in which they occur. No person shall serve as a member of the committee for more than two consecutive terms.

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(d) The Governor shall appoint the member from a nonprofit organization advocating on behalf of the elderly, the probate court investigator, and the three-licensees. The Senate Committee on Rules and the Speaker of the Assembly shall each appoint a public member.

- (c) Every member of the committee shall receive per diem and expenses as provided in Sections 103 and 113.
 - (f) The committee shall do all of the following:

- (1) Examine the functions and policies of the bureau and make recommendations with respect to policies, practices, and regulations as may be deemed important and necessary by the director or the chief to promote the interests of consumers or that otherwise promote the welfare of the public.
- (2) Consider and make appropriate recommendations to the bureau in any matter relating to professional fiduciaries in this state.
- (3) Provide assistance as may be requested by the bureau in the exercise of its powers or duties.
- (4) Meet at least once each quarter. All meetings of the committee shall be public meetings.
- (g) The bureau shall meet and consult with the committee regarding general policy issues related to professional fiduciaries.
- SEC. 61. Section 6710 of the Business and Professions Code is amended to read:
- 6710. (a) There is in the Department of Consumer Affairs a Board for Professional Engineers and Land Surveyors, which consists of 13 members.
- (b) Any reference in any law or regulation to the Board of Registration for Professional Engineers and Land Surveyors is deemed to refer to the Board for Professional Engineers and Land Surveyors.
- SEC. 62. Section 7000.5 of the Business and Professions Code is amended to read:
 - 7000.5. There is in the Department of Consumer Affairs a Contractors' State License Board, which consists of 15 members.
- 36 SEC. 63. Section 7200 of the Business and Professions Code 37 is amended to read:
- 7200. There is in the Department of Consumer Affairs a State
 Board of Guide Dogs for the Blind in whom enforcement of this
 chapter is vested. The board shall consist of seven members

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appointed by the Governor. One member shall be the Director of
 Rehabilitation or his or her designated representative. The
 remaining members shall be persons who have shown a particular
 interest in dealing with the problems of the blind, and at least two
 of them shall be blind persons who use guide dogs.

SEC. 64. Section 7303 of the Business and Professions Code is amended to read:

- 7303. (a) Notwithstanding Article 8 (commencing with Section 9148) of Chapter 1.5 of Part 1 of Division 2 of Title 2 of the Government Code, there is in the Department of Consumer Affairs the State Board of Barbering and Cosmetology in which the administration of this chapter is vested.
- (b) The board shall consist of nine members. Five members shall be public members and four members shall represent the professions. The Governor shall appoint three of the public members and the four professions members. The Senate Committee on Rules and the Speaker of the Assembly shall each appoint one public member. Members of the board shall be appointed for a term of four years, except that of the members appointed by the Governor, two of the public members and two of the professions members shall be appointed for an initial term of two years. No board member may serve longer than two consecutive terms:
- (e) The board shall appoint an executive officer who is exempt from civil service. The executive officer shall exercise the powers and perform the duties delegated by the board and vested in him or her by this chapter. The appointment of the executive officer is subject to the approval of the director. In the event that a newly authorized board replaces an existing or previous bureau, the director may appoint an interim executive officer for the board who shall serve temporarily until the new board appoints a permanent executive officer.
- (d) The executive officer shall provide examiners, inspectors, and other personnel necessary to carry out the provisions of this chapter.
- 35 SEC. 65. Section 7304 of the Business and Professions Code is repealed.
- 37 SEC. 66. Section 7810 of the Business and Professions Code is amended to read:
- 7810. The Board for Geologists and Geophysicists is within the department and is subject to the jurisdiction of the department.

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Except as provided in this section, the board shall consist of eight members, five of whom shall be public members, two of whom shall be geologists, and one of whom shall be a geophysicist.

Each member shall hold office until the appointment and qualification of the member's successor or until one year has elapsed from the expiration of the term for which the member was appointed, whichever occurs first. Vacancies occurring prior to the expiration of the term shall be filled by appointment for the remainder of the unexpired term.

Each appointment shall be for a four-year term expiring June 1 of the fourth year following the year in which the previous term expired. No person shall serve as a member of the board for more than two consecutive terms.

The Governor shall appoint three of the public members and the three members qualified as provided in Section 7811. The Senate Committee on Rules and the Speaker of the Assembly shall each appoint a public member, and their initial appointment shall be made to fill, respectively, the first and second public member vacancies that occurred on or after January 1, 1983.

At the time the first vacancy is created by the expiration of the term of a public member appointed by the Governor, the board shall be reduced to consist of seven members, four of whom shall be public members, two of whom shall be geologists, and one of whom shall be a geophysicist. Notwithstanding any other provision of law, the term of that member shall not be extended for any reason, except as provided in this section.

SEC. 67. Section 8000 of the Business and Professions Code is amended to read:

8000. There is in the Department of Consumer Affairs a Court Reporters Board of California, which consists of five members, three of whom shall be public members and two of whom shall be holders of certificates issued under this chapter who have been actively engaged as shorthand reporters within this state for at least five years immediately preceding their appointment.

35 SEC. 68. Section 8520 of the Business and Professions Code is amended to read:

8520. (a) There is in the Department of Consumer Affairs a Structural Pest Control Board, which consists of seven members.

(b) Subject to the jurisdiction conferred upon the director by Division 1 (commencing with Section 100) of this code, the board

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is vested with the power to and shall administer the provisions of
 this chapter.
 (e) It is the intent of the Legislature that consumer protection

(c) It is the intent of the Legislature that consumer protection is the primary mission of the board.

SEC. 69. Section 8710 of the Business and Professions Code is amended to read:

8710. (a) The Board for Professional Engineers and Land Surveyors is vested with power to administer the provisions and requirements of this chapter, and may make and enforce rules and regulations that are reasonably necessary to earry out its provisions.

(b) The board may adopt rules and regulations of professional conduct that are not inconsistent with state and federal law. The rules and regulations may include definitions of incompetence and negligence. Every person who holds a license or certificate issued by the board pursuant to this chapter, or a license or certificate issued to a civil engineer pursuant to Chapter 7 (commencing with Section 6700), shall be governed by these rules and regulations.

SEC. 70. Section 9882 of the Business and Professions Code is amended to read:

9882. There is in the Department of Consumer Affairs a Bureau of Automotive Repair under the supervision and control of the director. The duty of enforcing and administering this chapter is vested in the chief who is responsible to the director. The director may adopt and enforce those rules and regulations that he or she determines are reasonably necessary to carry out the purposes of this chapter and declaring the policy of the bureau, including a system for the issuance of citations for violations of this chapter as specified in Section 125.9. These rules and regulations shall be adopted pursuant to Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code.

SEC. 71. Section 18602 of the Business and Professions Code is amended to read:

18602. (a) Except as provided in this section, there is in the
Department of Consumer Affairs the State Athletic Commission,
which consists of seven members. Five members shall be appointed
by the Governor, one member shall be appointed by the Senate
Committee on Rules, and one member shall be appointed by the
Speaker of the Assembly:

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The members of the commission appointed by the Governor are subject to confirmation by the Senate pursuant to Section 1322 of the Government Code.

No person who is currently licensed, or who was licensed within the last two years, under this chapter may be appointed or reappointed to, or serve on, the commission.

- (b) In appointing commissioners under this section, the Governor, the Senate Committee on Rules, and the Speaker of the Assembly shall make every effort to ensure that at least four of the members of the commission shall have experience and demonstrate expertise in one of the following areas:
- (1) A licensed physician or surgeon having expertise or specializing in neurology, neurosurgery, head trauma, or sports medicine. Sports medicine includes, but is not limited to; physiology, kinesiology, or other aspects of sports medicine.
 - (2) Financial management.
 - (3) Public safety.

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- (4) Past experience in the activity regulated by this chapter, either as a contestant, a referee or official, a promoter, or a venue operator.
- (e) Each member of the commission shall be appointed for a term of four years. All terms shall end on January 1. Vacancies occurring prior to the expiration of the term shall be filled by appointment for the unexpired term. No commission member may serve more than two consecutive terms.
- (d) Notwithstanding any other provision of this chapter, members first appointed shall be subject to the following terms:
- (1) The Governor shall appoint two members for two years, two members for three years, and one member for four years.
- (2) The Senate Committee on Rules shall appoint one member for four years.
- 32 (3) The Speaker of the Assembly shall appoint one member for
 33 four years.
 - (4) The appointing powers, as described in subdivision (a), may appoint to the commission a person who was a member of the prior commission prior to the repeal of that commission on July 1, 2006.
 - SEC. 72. Section 18602.5 of the Business and Professions Code is amended to read:
- 18602.5. (a) The commission shall adopt and submit a strategie plan to the Governor and the Legislature on or before September

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1 30, 2008. The commission shall also submit a report to the
2 Governor and the Legislature on the status of the adoption of the
3 strategic plan on or before March 1, 2008. The strategic plan shall
4 include, but shall not be limited to, efforts to resolve prior State
5 Athletic Commission deficiencies in the following areas:

- (1) Regulation of the profession, what fees should be paid for this regulation, and the structure and equity of the fees charged.
- 8 (2) The effect and appropriateness of contracts made pursuant 9 to Section 18828.
- 10 (3) Costs to train ringside physicians, referees, timekeepers, and 11 judges.
- 12 (4) Steps that need to be taken to ensure sufficient sources of revenue and funding.
 - (5) Necessity for review and modification of organizational procedures, the licensing process, and the complaint process.
 - (6) Outdated information technology.
 - (7) Unorganized and improper accounting.
 - (8) Miscalculations at events, a lack of technology to record proper calculations, and funding issues.
 - (9) The health and safety of the participants and the public in attendance at events regulated under this chapter, including costs of examinations under Section 18711.
 - (b) The commission shall solicit input from the public, the State Auditor, the Little Hoover Commission, the Center for Public Interest Law, and others as necessary in preparing and adopting the strategic plan.
 - (e) The commission shall report on progress in implementing the strategic plan to the Director of Consumer Affairs, the Governor, and the Legislature on or before September 30, 2009.
 - SEC. 73. Section 18824 of the Business and Professions Code is amended to read:
 - 18824. (a) Except as provided in Sections 18646 and 18832, every person who conducts a contest or wrestling exhibition shall, within five working days after the determination of every contest or wrestling exhibition for which admission is charged and received, furnish to the commission the following:
 - (1) A written report executed under penalty of perjury by one of the officers, showing the amount of the gross receipts, not to execed two million dollars (\$2,000,000), and the gross price for the contest or wrestling exhibition charged directly or indirectly

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and no matter by whom received, for the sale, lease, or other exploitation of broadcasting and television rights of the contest or wrestling exhibition, and without any deductions, except for expenses incurred for one broadcast announcer, telephone line connection, and transmission mobile equipment facility, which may be deducted from the gross taxable base when those expenses are approved by the commission.

- (2) A fee of 5 percent, exclusive of any federal taxes paid thereon, of the amount paid for admission to the contest or wrestling exhibition, except that for any one contest, the fee shall not exceed the amount of one hundred thousand dollars (\$100,000). The commission shall report to the Legislature and the Office of the Consumer Advocate on the fiscal impact of the one hundred thousand dollar (\$100,000) limit on fees collected by the commission for admissions revenues.
- (A) The amount of the gross receipts upon which the fee provided for in paragraph (2) is calculated shall not include any assessments levied by the commission under Section 18711.
- (B) (i) If the fee for any one boxing contest exceeds seventy thousand dollars (\$70,000), the amount in excess of seventy thousand dollars (\$70,000) shall be paid one-half to the commission and one-half to the Boxers' Pension Fund.
- (ii) If the report required by subdivision (b) of Section 18618 recommends that the Boxers' Pension Fund shall be expanded to include all athletes licensed under this chapter, the commission, by regulation, shall require, for all contests where the fee exceeds seventy thousand dollars (\$70,000), the amount in excess of seventy thousand dollars (\$70,000) shall be paid one-half to the commission and one-half to the Boxers' Pension Fund only if all athletes licensed under this chapter are made eligible for the Boxers' Pension Fund.
- (C) The fee shall apply to the amount actually paid for admission and not to the regular established price.
- (D) No fee is due in the case of a person admitted free of charge:
 However, if the total number of persons admitted free of charge
 to a boxing, kickboxing, or martial arts contest, or wrestling
 exhibition exceeds 33 percent of the total number of spectators,
 then a fee of one dollar (\$1) per complimentary ticket or pass used
 to gain admission to the contest shall be paid to the commission

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for each complimentary ticket or pass that exceeds the numerical total of 33 percent of the total number of spectators.

- (E) The minimum fee for an amateur contest or exhibition shall not be less than five hundred dollars (\$500).
- (3) A fee of up to 5 percent, to be established by the commission through regulations to become operative on or before July 1, 2008, and updated periodically as needed, of the gross price, exclusive of any federal taxes paid thereon, for the sale, lease, or other exploitation of broadcasting or television rights thereof, except that in no case shall the fee be less than one thousand dollars (\$1,000) or more than twenty-five thousand dollars (\$25,000).
- (b) As used in this section, "person" includes a promoter, club, individual, corporation, partnership, association, or other organization, and "wrestling exhibition" means a performance of wrestling skills and techniques by two or more individuals, to which admission is charged or which is broadcast or televised, in which the participating individuals are not required to use their best efforts in order to win, and for which the winner may have been selected before the performance commences.

SEC. 74. Section 18882 of the Business and Professions Code is amended to read:

1882. (a) At the time of payment of the fee required by Section 18824, a promoter shall pay to the commission all amounts scheduled for contribution to the pension plan. If the commission, in its discretion, requires pursuant to Section 18881, that contributions to the pension plan be made by the boxer and his or her manager, those contributions shall be made at the time and in the manner prescribed by the commission.

- (b) All contributions to finance the pension plan shall be deposited in the State Treasury and credited to the Boxers' Pension Fund, which is hereby created. Notwithstanding the provisions of Section 13340 of the Government Code, all moneys in the Boxers' Pension Fund are hereby continuously appropriated to be used exclusively for the purposes and administration of the pension plan.
- (c) The Boxers' Pension Fund is a retirement fund, and no moneys within it shall be deposited or transferred to the General Fund.
- (d) The commission has exclusive control of all funds in the
 Boxers' Pension Fund. No transfer or disbursement in any amount

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from this fund shall be made except upon the authorization of the commission and for the purpose and administration of the pension plan.

- (e) Except as otherwise provided in this subdivision, the commission or its designee shall invest the money contained in the Boxers' Pension Fund according to the same standard of care as provided in Section 16040 of the Probate Code. The commission has exclusive control over the investment of all moneys in the Boxers' Pension Fund. Except as otherwise prohibited or restricted by law, the commission may invest the moneys in the fund through the purchase, holding, or sale of any investment, financial instrument, or financial transaction that the commission in its informed opinion determines is prudent.
- (f) The administrative costs associated with investing, managing, and distributing the Boxers' Pension Fund shall be limited to no more than 20 percent of the average annual contribution made to the fund in the previous two years, not including any investment income derived from the corpus of the fund. Diligence shall be exercised by administrators in order to lower the fund's expense ratio as far below 20 percent as feasible and appropriate. The commission shall report to the Legislature and the Office of the Consumer Advocate on the impact of this provision on or before March 1, 2008.
- SEC. 75. Section 22259 of the Business and Professions Code is repealed.
- 26 SEC. 76. Section 9148.8 of the Government Code is amended to read:
 - 9148.8. (a) The Office of the Consumer Advocate, acting pursuant to a request from the chairperson of the appropriate policy committee, shall evaluate a plan prepared pursuant to Section 9148.4 or 9148.6.
 - (b) Evaluations prepared by the Office of the Consumer Advocate pursuant to this section shall be provided to the respective policy and fiscal committees of the Legislature pursuant to rules adopted by each committee for this purpose.
- 36 SEC. 77. Section 9148.51 of the Government Code is amended to read:
 - 9148.51. (a) It is the intent of the Legislature that all existing and proposed state boards be subject to review upon request by a Member of the Legislature or the chief of the Office of the

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1 Consumer Advocate, as provided in Division 1.3 (commencing with Section 474.20) of the Business and Professions Code, to 3 evaluate and determine whether the highest priority of each board is the protection of the public. 4

(b) If any state board is determined to be deficient pursuant to Section 474.21 of the Business and Professions Code, the incumbent members of the board shall be removed from office without a hearing as described in Section 474.21 of the Business and Professions Code, and a successor board shall be appointed pursuant to Section 101.1 of the Business and Professions Code.

SEC. 78. Section 9148.52 of the Government Code is repealed.

CALIFORNIA STATE BOARD OF PHARMACY BILL ANALYSIS



BILL NUMBER: SB 963 VERSION: As Amended on July 1, 2008

AUTHOR: Ridley-Thomas SPONSOR: BP& ED Committee

BOARD POSITION: None

SUBJECT: Regulatory boards: Operations

EXISTING LAW

1. States that all existing and proposed consumer-related boards or categories of licensed professionals shall be subject to review every four years to evaluate whether each board has demonstrated a public need for continued existence.

- 2. Provides that in the event the board becomes inoperative and is repealed, the Department of Consumer Affairs (DCA) shall succeed the board with all the duties, powers, purposes, responsibilities and jurisdiction not otherwise repealed.
- 3. Establishes the appointment of board members.
- 4. Establishes the authorization to appoint an executive officer.

THIS BILL WOULD

- 1. Require the board to post annually on its Web site the number of reports received that year for criminal convictions, judgments, settlements, or arbitration as well as claims paid by a professional liability insurer caused by a licensee's negligence, error or omission.
- 2. Provide the board with the authority to adopt regulations that provide an incentive to licensees to provide services within the scope of licensure, on a pro bono basis. The regulations could reduce the amount of renewal fee required for a licensee who demonstrates compliance with the pro bono requirements.
- 3. Allow the board to adopt regulations for the number of staff required to adequately investigate and if necessary bring a disciplinary action against a licensee and specify that the staff level shall at minimum be the number of staff per 1,000 persons regulated by the board and shall include the appropriate number of staff to complete all investigatory and disciplinary functions.
- 4. Require board members to disclose all ex parte communication at the board's next public meeting and that such communication will be recorded in the board's minutes. Defines "ex parte" communication.

- 5. Provide that if the terms of office of the members of the board are terminated, a successor board shall be appointed that shall succeed to, and be vested with, all the duties, powers, purposes, responsibilities and jurisdiction not otherwise repealed. Specify that the number of board members will remain the same and designates the appointing authorities for new members.
- 6. Make subject to approval of the DCA director as well as confirmation of the Senate, the appointment of an executive officer.
- 7. Require the board to post on its Web site minutes from public meetings within 10 days of the date of the meeting.
- 8. Require the department to report to the Legislature and the Governor when a board has been unable to schedule or convene a meeting because of a lack of a quorum caused by the absence of its members or by a vacancy in its membership.
- 9. Specify that the term of office of each board member of the Board of Pharmacy shall terminate on January 1, 2011.
- 10. Require the board to submit a report to the Joint Committee on Boards, Commissions and Consumer Protection (Committee) no later than 22 months before the board membership is reconstituted and require public hearings before reconstitution of the board.
- 11. Require the Committee to recommend if the board's membership should be reconstituted.
- 12. Require the appropriate standing policy committee to investigate perceived deficiencies in the operation of the board and hold public hearings.

AUTHOR'S INTENT

According to the author's office, the intent of this legislation is to develop a more effective method of continuing state licensing and regulation when the Legislature reconstitutes a licensing board.

FISCAL IMPACT

The Board will incur a fiscal impact to complete the report and secure additional staff as allowed through regulation.

COMMENTS

Board staff recently attended a meeting with committee staff and stakeholders on the provisions contained in this proposal. It is our understanding that additional amendments will be incorporated to further define the process to reconstitute the board, should it occur.

In addition, there are a couple of items that could be of concern:

- 1. The board could lose its ability to hire the executive officer of its choice, and rather this process could become very political in nature. Given the role of the executive officer, the board may want sole discretion in making this hiring decision.
- 2. A legislative mandate to allow the board adopt by regulation the personnel needed to complete all investigatory and disciplinary functions. The ratio suggested in the legislation is one staff per 1,000 persons regulated. These regulations would be required by June 30, 2009.
- 3. Concern over disclosing all ex parte communication.
- 4. Requiring standardized minutes from all boards and bureaus within the Department.

HISTORY

Dates Actions

07/01/08 July 1 Read second time. Amended. Re-referred to Com. on APPR.

06/30/08 June 30 From committee: Do pass as amended, but first amend, and re-refer to Com. on APPR. (Ayes 7. Noes 3.)

06/25/07 June 25 From committee with author's amendments. Read second time. Amended. Re-referred to Com. on B. & P.

06/21/07 June 21 To Com. on B. & P.

06/06/07 June 6 In Assembly. Read first time. Held at Desk.

06/06/07 June 6 Read third time. Passed. (Ayes 26. Noes 13. Page 1279.) To Assembly.

05/31/07 May 31 From committee: Do pass. (Ayes 10. Noes 4. Page 1224.) Read second time. To third reading.

05/25/07 May 25 Set for hearing May 31.

05/07/07 May 7 Placed on APPR. suspense file.

04/25/07 Apr. 25 Set for hearing May 7.

04/24/07 Apr. 24 From committee: Do pass, but first be re-referred to Com. on APPR. (Ayes 6. Noes 2. Page 706.) Re-referred to Com. on APPR.

04/16/07 Apr. 16 From committee with author's amendments. Read second time. Amended. Re-referred to Com. on B., P. & E.D.

03/29/07 Mar. 29 Set for hearing April 23.

03/15/07 Mar. 15 To Com. on B., P. & E.D.

02/26/07 Feb. 26 Read first time.

02/25/07 Feb. 25 From print. May be acted upon on or after March 27.

02/23/07 Feb. 23 Introduced. To Com. on RLS. for assignment. To print.

AMENDED IN ASSEMBLY JUNE 9, 2008

AMENDED IN SENATE MAY 19, 2008

AMENDED IN SENATE MAY 6, 2008

AMENDED IN SENATE APRIL 22, 2008

AMENDED IN SENATE APRIL 10, 2008

AMENDED IN SENATE MARCH 27, 2008

SENATE BILL

No. 1270

Introduced by Senator Cedillo

February 19, 2008

An act to add and repeal Section 4014 of the Business and Professions Code, relating to pharmacy.

LEGISLATIVE COUNSEL'S DIGEST

SB 1270, as amended, Cedillo. Pharmacy: Electronic Pedigree Task Force.

Existing law, the Pharmacy Law, provides for the licensure and regulation of the practice of pharmacy and the sale of dangerous drugs or dangerous devices by the California State Board of Pharmacy, in the Department of Consumer Affairs. On and after January 1, 2009, existing law requires a pedigree, as defined, to accompany each distribution of a dangerous drug, and prohibits a wholesaler or pharmacy from selling, trading, transferring, or acquiring a dangerous drug without a pedigree. Existing law authorizes the board to extend the compliance date for these pedigree requirements to January 1, 2011, in specified circumstances.

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This bill would require the board to establish the Electronic Pedigree Task Force, with a specified membership, and would require the staff of the board to support the needs of the task force. The bill would impose specified duties on the task force, including the duty to submit an annual report regarding task force findings to the board and specified legislative committees. The bill would make the provisions regarding the task force inoperative on the later of July 1, 2012, or the date upon which requirements for a pedigree become effective, and would repeal those provisions as of January 1 of the next year.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 4014 is added to the Business and 2 Professions Code, to read:
- 3 4014. (a) The board shall establish the Electronic Pedigree 4 Task Force. The task force shall be comprised of the following 5 members, who shall serve voluntarily and without compensation:
 - (1) One member from the California Retailers Association.
- 7 (2) One member from the Health Systems Pharmacists 8 Association.
 - (3) One member from the California Pharmacists Association.
- 10 (4) One member from the California Primary Care Association.
 - (5) One member from the California Hospital Association.
- 12 (6) One member from the California State Association of Counties.
- 14 (7) One member from an animal veterinary association the 15 California Veterinary Medical Association.
- 16 (8) One member from the Pharmaceutical Research and 17 Manufacturers of America.
- 18 (9) One member from the California Healthcare Institute, Inc.
- 19 (10) Two members from the Generic Pharmaceutical 20 Association.
- 21 (11) One member from the Healthcare Distribution Management
- 22 Association.

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- 23 (12) One member from the Medical Device Manufacturers
- 24 Association.
- 25 (13) One member from the National Coalition of Pharmaceutical
- 26 Distributors.

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- 1 (14) One member from the National Association of Chain Drug 2 Stores.
 - (15) One member from the American Electronics Association.
 - (16) One member from BIOCOM.

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- 5 (17) One member from the Biotechnology Industry 6 Organization.
- (b) Each group listed in subdivision (a) shall submit to the board, on or before February 1, 2009, the name of the member representing it on the task force.
 - (c) The task force shall hold no fewer than two public meetings per year at various locations within the state. A majority of members shall be present in order to conduct a meeting of the task force.
 - (d) The task force shall elect a chairperson and a vice chairperson.
 - (e) The task force shall have the following duties:
 - (1) To provide the board with updates regarding the status of task force member organizations with regard to implementing the statutory electronic pedigree requirements, including, but not limited to, providing the board with updates regarding the readiness of the entire pharmaceutical drug delivery supply chain.
 - (2) To notify the board of implementation challenges regarding electronic pedigree law.
 - (3) To submit an annual report to the board and to the Senate Committee on Business, Professions and Economic Development and the Assembly Committee on Business and Professions regarding task force findings.
- 28 (f) The staff of the board shall support the needs of the task 29 force.
- 30 (g) This section shall become inoperative on either July 1, 2012, 31 or the date upon which the requirements for a pedigree set forth 32 in Sections 4034 and 4163 become effective, as determined by the 33 board, whichever is later, and, as of January 1 of the next year 34 shall be repealed.

CALIFORNIA STATE BOARD OF PHARMACY BILL ANALYSIS



BILL NUMBER: SB 1270 VERSION: As Amended June 9, 2008

AUTHOR: Cedillo SPONSOR: Pharmaceutical industry

BOARD POSITION: None

SUBJECT: Pharmacy: dangerous drug and devices pedigree

EXISTING LAW:

1. On and after January 1, 2011 requires an electronic pedigree to accompany each distribution of a dangerous drug.

2. Prohibits a wholesaler or pharmacy from selling, trading, transferring, or acquiring a dangerous drug without a pedigree.

3. Provides exceptions from the pedigree requirements for certain transactions.

THIS BILL WOULD:

1. Would create an Electronic Pedigree Taskforce, consisting of specified representatives from the pharmaceutical industry drug supply chain, to provide the board with updates regarding industry readiness of the implementation on the pedigree requirement and the challenges thereof.

2. It also requires the task force to provide an annual report to the board and the Senate and Assembly policies committees with jurisdiction over the issue.

COMMENTS:

The board has held quarterly committee meetings and board meetings to provide a forum for industry to submit comments on implementation of this pedigree requirement.

This bill has been amended several times to clarify the membership of the task force.

SUPPORT/OPPOSITION

<u>Support</u> Abbott California Healthcare Institute
California Hospital Association
Pfizer, Inc.
Pharmaceutical Research and Manufacturers of America
Rite Aid
Teva Pharmaceuticals USA

Oppose

None on file

HISTORY:

Dates Actions

06/25/08 June 25 From committee: Do pass, but first be re-referred to Com. on APPR. with recommendation: To Consent Calendar. (Ayes 9. Noes 0.) Re-referred to Com. on APPR.

06/17/08 June 17 Set, first hearing. Hearing canceled at the request of author.

06/09/08 June 9 From committee with author's amendments. Read second time. Amended. Re-referred to Com. on B. & P.

05/28/08 May 28 To Com. on B. & P.

05/22/08 May 22 In Assembly. Read first time. Held at Desk.

05/22/08 May 22 Read third time. Passed. (Ayes 24. Noes 14. Page 3861.) To Assembly.

05/20/08 May 20 Read second time. To third reading.

05/19/08 May 19 Read third time. Amended. To second reading.

05/14/08 May 14 Read second time. To third reading.

05/13/08 May 13 From committee: Do pass. (Ayes 8. Noes 6. Page 3766.)

05/06/08 May 6 From committee with author's amendments. Read second time. Amended. Re-referred to Com. on APPR.

05/02/08 May 2 Set for hearing May 12.

04/22/08 Apr. 22 Read second time. Amended. Re-referred to Com. on APPR.

04/21/08 Apr. 21 From committee: Do pass as amended, but first amend, and re-refer to Com. on APPR. (Ayes 5. Noes 3. Page 3425.)

04/10/08 Apr. 10 From committee with author's amendments. Read second time.

Amended, Re-referred to Com. on B., P. & E.D.

04/07/08 Apr. 7 Set, first hearing. Hearing canceled at the request of author. Set for hearing April 14.

03/27/08 Mar. 27 From committee with author's amendments. Read second time. Amended. Re-referred to Com. on B., P. & E.D.

03/13/08 Mar. 13 Set for hearing April 7.

02/28/08 Feb. 28 To Com. on B., P. & E.D.

02/20/08 Feb. 20 From print. May be acted upon on or after March 21.

02/19/08 Feb. 19 Introduced. Read first time. To Com. on RLS. for assignment. To print.

Revised June 30, 2008

AMENDED IN ASSEMBLY JULY 3, 2008 AMENDED IN ASSEMBLY JUNE 16, 2008 AMENDED IN SENATE MAY 7, 2008 AMENDED IN SENATE APRIL 7, 2008

SENATE BILL

No. 1441

Introduced by Senator Ridley-Thomas

February 21, 2008

An act to amend Sections 1695.1, 1695.5, 1695.6, 1697, 1698, 2361, 2365, 2366, 2367, 2369, 2663, 2665, 2666, 2770.1, 2770.8, 2770.11, 2770.12, 3501, 3534.1, 3534.3, 3534.4, and 3534.9 of, and to add Article 3.6 (commencing with Section 315) to Chapter 4 of Division 1 of, the Business and Professions Code, relating to health care.

LEGISLATIVE COUNSEL'S DIGEST

SB 1441, as amended, Ridley-Thomas. Healing arts practitioners: substance abuse.

Existing law requires various healing arts licensing boards, including the Dental Board of California, the Board of Registered Nursing, the Physical Therapy Board of California, the Physician Assistant Committee, and the Osteopathic Medical Board of California, to establish and administer diversion programs or diversion evaluation committees for the rehabilitation of healing arts practitioners whose competency is impaired due to the abuse of drugs or alcohol, and gives the diversion evaluation committees certain duties related to termination of a license from the diversion program and reporting termination, designing treatment programs, denying participation in the program, reviewing activities and performance of contractors, determining

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completion of the program, and purging and destroying records, as specified.

This bill would establish in the Department of Consumer Affairs the Substance Abuse Coordination Committee, which would be comprised of the executive officers of the department's healing arts licensing boards, as specified. The bill would require the committee to formulate, no later than January 1, 2010, uniform and specific standards in specified areas that each healing arts board would be required to use in dealing with substance-abusing licensees. The bill would specify that the program managers of the diversion programs for the Dental Board of California, the Board of Registered Nursing, the Physical Therapy Board of California, the Physician Assistant Committee, and the Osteopathic Medical Board of California, as designated by the executive officers of those entities, are responsible for certain duties previously assigned to the diversion evaluation committees under those programs, including, as specified, duties related to termination of a licensee from the diversion program and reporting termination, designing treatment programs, denving participation in the program, reviewing activities and performance of contractors, determining completion of the program, and purging and destroying records. The bill would also provide that diversion evaluation committees created by any of the specified boards or committees operate in an advisory role to the program manager of the diversion program, and would require those diversion evaluation committees to make certain recommendations to the program managers.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

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The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature hereby finds and declares all of 2 the following:
 - (a) Substance abuse is an increasing problem in the health care professions, where the impairment of a health care practitioner for even one moment can mean irreparable harm to a patient.
- 6 (b) Several health care licensing boards have "diversion programs" designed to identify substance-abusing licensees, direct them to treatment and monitoring, and return them to practice in a manner that will not endanger the public health and safety.

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(c) Substance abuse monitoring programs, particularly for health care professionals, must operate with the highest level of integrity and consistency. Patient protection is paramount.

- (d) The diversion program of the Medical Board of California, created in 1981, has been subject to five external performance audits in its 27-year history and has failed all five audits, which uniformly concluded that the program has inadequately monitored substance-abusing physicians and has failed to promptly terminate from the program, and appropriately refer for discipline, physicians who do not comply with the terms and conditions of the program, thus placing patients at risk of harm.
- (e) The medical board's diversion program has failed to protect patients from substance-abusing physicians, and the medical board has properly decided to cease administering the program effective June 30, 2008.
- (f) The administration of diversion programs created at other health care boards has been contracted to a series of private vendors, and none of those vendors has ever been subject to a performance audit, such that it is not possible to determine whether those programs are effective in monitoring substance-abusing licensees and assisting them to recover from their addiction in the long term.
- (g) Various health care licensing boards have inconsistent or nonexistent standards that guide the way they deal with substance-abusing licensees.
- (h) Patients would be better protected from substance-abusing licensees if their regulatory boards agreed to and enforced consistent and uniform standards and best practices in dealing with substance-abusing licensees.
 - SEC. 2. It is the intent of the Legislature that:
- (a) Pursuant to Section 156.1 of the Business and Professions Code and Section 8546.7 of the Government Code, that the Department of Consumer Affairs conduct a thorough audit of the effectiveness, efficiency, and overall performance of the vendor chosen by the department to manage diversion programs for substance-abusing licensees of health care licensing boards created in the Business and Professions Code, and make recommendations regarding the continuation of the programs and any changes or reforms required to ensure that individuals participating in the programs are appropriately monitored, and the public is protected

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1 from health care practitioners who are impaired due to alcohol or 2 drug abuse or mental or physical illness.

3 (b) The audit shall identify, by type of board licensee, the percentage of self-referred participants, board-referred participants, 4 5 and board-ordered participants. The audit shall describe in detail 6 the diversion services provided by the vendor, including all aspects of bodily fluids testing, including, but not limited to, frequency of 7 8 testing, randomnicity, method of notice to participants, number of hours between the provision of notice and the test, standards for 9 10 specimen collectors, procedures used by specimen collectors, such as whether the collection process is observed by the collector, 11 location of testing, and average timeframe from the date of the test 12 13 to the date the result of the test becomes available; group meeting attendance requirements, including, but not limited to, required 14 15 qualifications for group meeting facilitators, frequency of required meeting attendance, and methods of documenting and reporting 16 attendance or nonattendance by program participants; standards 17 used in determining whether inpatient or outpatient treatment is 18 19 necessary; and, if applicable, worksite monitoring requirements 20 and standards. The audit shall review the timeliness of diversion services provided by the vendor; the thoroughness of 21 documentation of treatment, aftercare, and monitoring services 22 received by participants; and the thoroughness of documentation 23 of the effectiveness of the treatment and aftercare services received 24 25 by participants. In determining the effectiveness and efficiency of the vendor, the audit shall evaluate the vendor's approval process 26 27 for providers or contractors that provide diversion services, 28 including specimen collectors, group meeting facilitators, and worksite monitors; the vendor's disapproval of providers or 29 contractors that fail to provide effective or timely diversion 30 31 services; and the vendor's promptness in notifying the boards when a participant fails to comply with the terms of his or her diversion 32 contract or the rules of the board's program. The audit shall also 33 recommend whether the vendor should be more closely monitored by the department, including whether the vendor should provide 35 the department with periodic reports demonstrating the timeliness 36 37 and thoroughness of documentation of noncompliance with diversion program contracts and regarding its approval and 38 39 disapproval of providers and contractors that provide diversion 40 services.

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(c) The vendor and its staff shall cooperate with the department and shall provide data, information, and case files as requested by the department to perform all of his or her duties. The provision of confidential data, information, and case files from health care-related boards and the vendor to the department shall not constitute a waiver of any exemption from disclosure or discovery or of any confidentiality protection or privilege otherwise provided by law that is applicable to the data, information, or case files. It is the Legislature's intent that the audit be completed by June 30, 2010, and on subsequent years thereafter as determined by the department.

SEC. 3. Article 3.6 (commencing with Section 315) is added to Chapter 4 of Division 1 of the Business and Professions Code, to read:

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Article 3.6. Uniform Standards Regarding Substance-Abusing Healing Arts Licensees

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- 315. (a) For the purpose of determining uniform standards that will be used by healing arts boards in dealing with substance-abusing licensees, there is established in the Department of Consumer Affairs the Substance Abuse Coordination Committee. The committee shall be comprised of the executive officers of the department's healing arts boards established pursuant to Division 2 (commencing with Section 500), the State Board of Chiropractic Examiners, and the Osteopathic Medical Board of California. The Director of Consumer Affairs shall chair the committee.
- (b) The committee shall be subject to the Bagley-Keene Open Meeting Act (Article 9 (commencing with Section 11120) of Division 3 of Title 2 of the Government Code).
- (c) By January 1, 2010, the committee shall formulate uniform and specific standards in each of the following areas that each healing arts board shall use in dealing with substance-abusing licensees, whether or not a board chooses to have a formal diversion program:
- 37 (1) Specific requirements for a clinical diagnostic evaluation of the licensee, including, but not limited to, required qualifications 38 for the providers evaluating the licensee. 39

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(2) Specific requirements for the temporary removal of the licensee from practice, in order to enable the licensee to undergo the clinical diagnostic evaluation described in subdivision (a) and any treatment recommended by the evaluator described in subdivision (a) and approved by the board, and specific criteria that the licensee must meet before being permitted to return to practice on a full-time or part-time basis.

(3) Specific requirements that govern the ability of the licensing board to communicate with the licensee's employer about the

licensee's status and condition.

- (4) Standards governing all aspects of required testing, including, but not limited to, frequency of testing, randomnicity, method of notice to the licensee, number of hours between the provision of notice and the test, standards for specimen collectors, procedures used by specimen collectors, the permissible locations of testing, whether the collection process must be observed by the collector, back-up testing requirements when the licensee is on vacation or otherwise unavailable for local testing, requirements for the laboratory that analyzes the specimens, and the required maximum timeframe from the test to the receipt of the result of the test.
- (5) Standards governing all aspects of group meeting attendance requirements, including, but not limited to, required qualifications for group meeting facilitators, frequency of required meeting attendance, and methods of documenting and reporting attendance or nonattendance by licensees.
- (6) Standards used in determining whether inpatient, outpatient, or other type of treatment is necessary.
- (7) Worksite monitoring requirements and standards, including, but not limited to, required qualifications of worksite monitors, required methods of monitoring by worksite monitors, and required reporting by worksite monitors.
- (8) Procedures to be followed when a licensee tests positive for a banned substance.
- (9) Procedures to be followed when a licensee is confirmed to have ingested a banned substance.
- (10) Specific consequences for major violations and minor violations. In particular, the committee shall consider the use of a "deferred prosecution" stipulation similar to the stipulation described in Section 1000 of the Penal Code, in which the licensee admits to self-abuse of drugs or alcohol and surrenders his or her

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license. That agreement is deferred by the agency unless or until the licensee commits a major violation, in which case it is revived and the license is surrendered.

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- (11) Criteria that a licensee must meet in order to petition for return to practice on a full-time basis.
- 6 (12) Criteria that a licensee must meet in order to petition for reinstatement of a full and unrestricted license.
 - (13) If a board uses a private-sector vendor that provides diversion services, standards for immediate reporting by the vendor to the board of any and all noncompliance with any term of the diversion contract or probation; standards for the vendor's approval process for providers or contractors that provide diversion services, including, but not limited to, specimen collectors, group meeting facilitators, and worksite monitors; standards requiring the vendor to disapprove and discontinue the use of providers or contractors that fail to provide effective or timely diversion services; and standards for a licensee's termination from the program and referral to enforcement.
 - (14) If a board uses a private-sector vendor that provides diversion services, the extent to which licensee participation in that program shall be kept confidential from the public.
 - (15) If a board uses a private-sector vendor that provides diversion services, a schedule for external independent audits of the vendor's performance in adhering to the standards adopted by the committee.
 - (16) Measurable criteria and standards to determine whether each board's method of dealing with substance-abusing licensees protects patients from harm and is effective in assisting its licensees in recovering from substance abuse in the long term.
- 30 SEC. 4. Section 1695.1 of the Business and Professions Code is amended to read:
 - 1695.1. As used in this article:
 - (a) "Board" means the Board of Dental Examiners of California.
 - (b) "Committee" means a diversion evaluation committee created by this article.
- 36 (c) "Program manager" means the staff manager of the diversion 37 program, as designated by the executive officer of the board. The 38 program manager shall have background experience in dealing 39 with substance abuse issues.

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SEC. 5. Section 1695.5 of the Business and Professions Code is amended to read:

1695.5. (a) The board shall establish criteria for the acceptance, denial, or termination of licentiates in a diversion program. Unless ordered by the board as a condition of licentiate disciplinary probation, only those licentiates who have voluntarily requested diversion treatment and supervision by a committee shall participate in a diversion program.

(b) A licentiate who is not the subject of a current investigation may self-refer to the diversion program on a confidential basis,

except as provided in subdivision (f).

(c) A licentiate under current investigation by the board may also request entry into the diversion program by contacting the board's Diversion Program Manager. The Diversion Program Manager may refer the licentiate requesting participation in the program to a diversion evaluation committee for evaluation of eligibility. Prior to authorizing a licentiate to enter into the diversion program, the Diversion Program Manager may require the licentiate, while under current investigation for any violations of the Dental Practice Act or other violations, to execute a statement of understanding that states that the licentiate understands that his or her violations of the Dental Practice Act or other statutes that would otherwise be the basis for discipline, may still be investigated and the subject of disciplinary action.

(d) If the reasons for a current investigation of a licentiate are based primarily on the self-administration of any controlled substance or dangerous drugs or alcohol under Section 1681 of the Business and Professions Code, or the illegal possession, prescription, or nonviolent procurement of any controlled substance or dangerous drugs for self-administration that does not involve actual, direct harm to the public, the board shall close the investigation without further action if the licentiate is accepted into the board's diversion program and successfully completes the requirements of the program. If the licentiate withdraws or is terminated from the program by the program manager, the investigation shall be reopened and disciplinary action imposed, if warranted, as determined by the board.

(e) Neither acceptance nor participation in the diversion program shall preclude the board from investigating or continuing to investigate, or taking disciplinary action or continuing to take

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disciplinary action against, any licentiate for any unprofessional conduct committed before, during, or after participation in the diversion program.

- (f) All licentiates shall sign an agreement of understanding that the withdrawal or termination from the diversion program at a time when the program manager determines the licentiate presents a threat to the public's health and safety shall result in the utilization by the board of diversion treatment records in disciplinary or criminal proceedings.
- (g) Any licentiate terminated from the diversion program for failure to comply with program requirements is subject to disciplinary action by the board for acts committed before, during, and after participation in the diversion program. A licentiate who has been under investigation by the board and has been terminated from the diversion program by the program manager shall be reported by the program manager to the board.
- SEC. 6. Section 1695.6 of the Business and Professions Code is amended to read:
- 1695.6. A committee created under this article operates in an advisory role to the diversion program manager. Each committee shall have the following duties and responsibilities:
- (a) To evaluate those licentiates who request to participate in the diversion program according to the guidelines prescribed by the board and to make recommendations to the program manager. In making the recommendations, a committee shall consider the recommendations of any licentiates designated by the board to serve as consultants on the admission of the licentiate to the diversion program.
- (b) To review and designate those treatment facilities to which licentiates in a diversion program may be referred, and make recommendations to the program manager.
- (c) To receive and review information concerning a licentiate participating in the program.
- (d) To consider in the case of each licentiate participating in a program whether he or she may with safety continue or resume the practice of dentistry, and make recommendations to the program manager.
- 38 (e) To perform such other related duties, in an advisory capacity, as the board may by regulation require.

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SEC. 7. Section 1697 of the Business and Professions Code is amended to read:

1697. Each licentiate who requests participation in a diversion program shall agree to cooperate with the treatment program designed by the program manager and to bear all costs related to the program, unless the cost is waived by the board. Any failure to comply with the provisions of a treatment program may result in termination of the licentiate's participation in a program.

- SEC. 8. Section 1698 of the Business and Professions Code is amended to read:
- 1698. (a) After the program manager in his or her discretion has determined that a licentiate has been rehabilitated and the diversion program is completed, the program manager shall purge and destroy all records pertaining to the licentiate's participation in a diversion program.
- (b) Except as authorized by subdivision (f) of Section 1695.5, all board and committee records and records of proceedings pertaining to the treatment of a licentiate in a program shall be kept confidential and are not subject to discovery or subpoena.
- SEC. 9. Section 2361 of the Business and Professions Code is amended to read:
 - 2361. As used in this article:
 - (a) "Board" means the Osteopathic Medical Board of California.
 - (b) "Diversion program" means a treatment program created by this article for osteopathic physicians and surgeons whose competency may be threatened or diminished due to abuse of drugs or alcohol.
- 28 (c) "Committee" means a diversion evaluation committee 29 created by this article.
 - (d) "Participant" means a California licensed osteopathic physician and surgeon.
 - (e) "Program manager" means the staff manager of the diversion program, as designated by the executive officer of the board. The program manager shall have background experience in dealing with substance abuse issues.
- 36 SEC. 10. Section 2365 of the Business and Professions Code 37 is amended to read:
- 2365. (a) The board shall establish criteria for the acceptance, denial, or termination of participants in the diversion program.
- 40 Unless ordered by the board as a condition of disciplinary

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probation, only those participants who have voluntarily requested diversion treatment and supervision by a committee shall participate in the diversion program.

(b) A participant who is not the subject of a current investigation may self-refer to the diversion program on a confidential basis,

except as provided in subdivision (f).

- (c) A participant under current investigation by the board may also request entry into the diversion program by contacting the board's Diversion Program Manager. The Diversion Program Manager may refer the participant requesting participation in the program to a diversion evaluation committee for evaluation of eligibility. Prior to authorizing a licentiate to enter into the diversion program, the Diversion Program Manager may require the licentiate, while under current investigation for any violations of the Medical Practice Act or other violations, to execute a statement of understanding that states that the licentiate understands that his or her violations of the Medical Practice Act or other statutes that would otherwise be the basis for discipline may still be investigated and the subject of disciplinary action.
- (d) If the reasons for a current investigation of a participant are based primarily on the self-administration of any controlled substance or dangerous drugs or alcohol under Section 2239, or the illegal possession, prescription, or nonviolent procurement of any controlled substance or dangerous drugs for self-administration that does not involve actual, direct harm to the public, the board may close the investigation without further action if the licentiate is accepted into the board's diversion program and successfully completes the requirements of the program. If the participant withdraws or is terminated from the program by the program manager, the investigation may be reopened and disciplinary action imposed, if warranted, as determined by the board.
- (e) Neither acceptance nor participation in the diversion program shall preclude the board from investigating or continuing to investigate, or taking disciplinary action or continuing to take disciplinary action against, any participant for any unprofessional conduct committed before, during, or after participation in the diversion program.
- (f) All participants shall sign an agreement of understanding that the withdrawal or termination from the diversion program at a time when the program manager determines the licentiate presents

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a threat to the public's health and safety shall result in the utilization by the board of diversion treatment records in disciplinary or criminal proceedings.

- (g) Any participant terminated from the diversion program for failure to comply with program requirements is subject to disciplinary action by the board for acts committed before, during, and after participation in the diversion program. A participant who has been under investigation by the board and has been terminated from the diversion program by the program manager shall be reported by the program manager to the board.
- SEC. 11. Section 2366 of the Business and Professions Code is amended to read:
 - 2366. A committee created under this article operates in an advisory role to the diversion program manager. Each committee shall have the following duties and responsibilities:
 - (a) To evaluate those licensees who request participation in the program according to the guidelines prescribed by the board, and to make recommendations to the program manager.
 - (b) To review and designate those treatment facilities and services to which a participant in the program may be referred, and to make recommendations to the program manager.
 - (c) To receive and review information concerning participants in the program.
 - (d) To consider whether each participant in the treatment program may safely continue or resume the practice of medicine, and to make recommendations to the program manager.
 - (e) To prepare quarterly reports to be submitted to the board, which include, but are not limited to, information concerning the number of cases accepted, denied, or terminated with compliance or noncompliance and a cost analysis of the program.
 - (f) To promote the program to the public and within the profession, including providing all current licentiates with written information concerning the program.
 - (g) To perform such other related duties as the board may by regulation require.
- regulation require.
 SEC. 12. Section 2367 of the Business and Professions Code
 is amended to read:
- 38 2367. (a) Each licensee who requests participation in a 39 treatment program shall agree to cooperate with the treatment 40 program designed by the program manager. The committee shall

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inform each participant in the program of the procedures followed, the rights and responsibilities of the participant, and the possible results of noncompliance with the program. Any failure to comply with the treatment program may result in termination of participation.

(b) Participation in a program under this article shall not be a defense to any disciplinary action which may be taken by the board. Further, no provision of this article shall preclude the board from commencing disciplinary action against a licensee who is terminated from a program established pursuant to this article.

SEC. 13. Section 2369 of the Business and Professions Code is amended to read:

2369. (a) After the program manager, in his or her discretion, has determined that a participant has been rehabilitated and the program is completed, the program manager shall purge and destroy all records pertaining to the participation in a treatment program.

(b) Except as authorized by subdivision (f) of Section 2365, all board and committee records and records of proceedings pertaining to the treatment of a participant in a program shall be confidential and are not subject to discovery or subpoena except in the case of discovery or subpoena in any criminal proceeding.

SEC. 14. Section 2663 of the Business and Professions Code is amended to read:

2663. The board shall establish and administer a diversion program for the rehabilitation of physical therapists and physical therapist assistants whose competency is impaired due to the abuse of drugs or alcohol. The board may contract with any other state agency or a private organization to perform its duties under this article. The board may establish one or more diversion evaluation committees to assist it in carrying out its duties under this article. Any diversion evaluation committee established by the board shall operate in an advisory role to the diversion program manager, as designated by the executive officer of the board.

SEC. 15. Section 2665 of the Business and Professions Code is amended to read:

2665. Each diversion evaluation committee has the following duties and responsibilities:

(a) To evaluate physical therapists and physical therapist assistants who request participation in the program and to make

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1 recommendations to the program manager. In making 2 recommendations, the committee shall consider any 3 recommendations from professional consultants on the admission 4 of applicants to the diversion program.

(b) To review and designation of treatment facilities to which physical therapists and physical therapist assistants in the diversion program may be referred, and to make recommendations to the

8 program manager.

(c) The receipt and review of information concerning physical therapists and physical therapist assistants participating in the

11 program.

- (d) Calling meetings as necessary to consider the requests of physical therapists and physical therapist assistants to participate in the diversion program, to consider reports regarding participants in the program, and to consider any other matters referred to it by the board.
- (e) To consider whether each participant in the diversion program may with safety continue or resume the practice of physical therapy, and to make recommendations to the program manager.
- (f) To make recommendations to the program manager regarding the terms and conditions of the diversion agreement for each physical therapist and physical therapist assistant participating in the program, including treatment, supervision, and monitoring requirements.

(g) Holding a general meeting at least twice a year, which shall be open and public, to evaluate the diversion program's progress, to prepare reports to be submitted to the board, and to suggest proposals for changes in the diversion program.

- (h) For the purposes of Division 3.6 (commencing with Section 810) of Title 1 of the Government Code, any member of a diversion evaluation committee shall be considered a public employee. No board or diversion evaluation committee member, contractor, or agent thereof, shall be liable for any civil damage because of acts or omissions which may occur while acting in good faith in a program established pursuant to this article.
- SEC. 16. Section 2666 of the Business and Professions Code is amended to read:
- 2666. (a) Criteria for acceptance into the diversion program shall include all of the following:

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(1) The applicant shall be licensed as a physical therapist or approved as a physical therapist assistant by the board and shall be a resident of California.

(2) The applicant shall be found to abuse dangerous drugs or alcoholic beverages in a manner which may affect his or her ability

to practice physical therapy safely or competently.

(3) The applicant shall have voluntarily requested admission to the program or shall be accepted into the program in accordance with terms and conditions resulting from a disciplinary action.

(4) The applicant shall agree to undertake any medical or psychiatric examination ordered to evaluate the applicant for

participation in the program.

(5) The applicant shall cooperate with the program by providing medical information, disclosure authorizations, and releases of liability as may be necessary for participation in the program.

(6) The applicant shall agree in writing to cooperate with all elements of the treatment program designed for him or her.

Any applicant may be denied participation in the program if the board or the program manager determines that the applicant will not substantially benefit from participation in the program or that the applicant's participation in the program creates too great a risk to the public health, safety, or welfare.

(b) A participant may be terminated from the program for any of the following reasons:

(1) The participant has successfully completed the treatment program.

(2) The participant has failed to comply with the treatment program designated for him or her.

(3) The participant fails to meet any of the criteria set forth in subdivision (a) or (c).

(4) It is determined that the participant has not substantially benefited from participation in the program or that his or her continued participation in the program creates too great a risk to the public health, safety, or welfare. Whenever an applicant is denied participation in the program or a participant is terminated from the program for any reason other than the successful completion of the program, and it is determined that the continued practice of physical therapy by that individual creates too great a risk to the public health, safety, and welfare, that fact shall be reported to the executive officer of the board and all documents

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and information pertaining to and supporting that conclusion shall

- be provided to the executive officer. The matter may be referred
- for investigation and disciplinary action by the board. Each physical
 therapist or physical therapy assistant who requests participation
- 5 in a diversion program shall agree to cooperate with the recovery
- 6 program designed for him or her. Any failure to comply with that 7 program may result in termination of participation in the program.
 - The diversion evaluation committee shall inform each participant in the program of the procedures followed in the program, of the rights and responsibilities of a physical therapist or physical therapist assistant in the program, and the possible results of noncompliance with the program.
 - (c) In addition to the criteria and causes set forth in subdivision (a), the board may set forth in its regulations additional criteria for admission to the program or causes for termination from the program.
 - SEC. 17. Section 2770.1 of the Business and Professions Code is amended to read:
 - 2770.1. As used in this article:
 - (a) "Board" means the Board of Registered Nursing.
- 21 (b) "Committee" means a diversion evaluation committee 22 created by this article.
 - (c) "Program manager" means the staff manager of the diversion program, as designated by the executive officer of the board. The program manager shall have background experience in dealing with substance abuse issues.
 - SEC. 18. Section 2770.8 of the Business and Professions Code is amended to read:
 - 2770.8. A committee created under this article operates in an advisory role to the diversion program manager. Each committee shall have the following duties and responsibilities:
 - (a) To evaluate those registered nurses who request participation in the program according to the guidelines prescribed by the board, and to make recommendations to the program manager.
- 35 (b) To review and designate those treatment services to which 36 registered nurses in a diversion program may be referred, and to 37 make recommendations to the program manager.
- 38 (c) To receive and review information concerning a registered nurse participating in the program.

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(d) To consider in the case of each registered nurse participating in a program whether he or she may with safety continue or resume the practice of nursing, and to make recommendations to the program manager.

(e) To call meetings as necessary to consider the requests of registered nurses to participate in a diversion program, and to consider reports regarding registered nurses participating in a

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- (f) To make recommendations to the program manager regarding the terms and conditions of the diversion agreement for each registered nurse participating in the program, including treatment, supervision, and monitoring requirements.
- SEC. 19. Section 2770.11 of the Business and Professions Code is amended to read:
 - 2770.11. (a) Each registered nurse who requests participation in a diversion program shall agree to cooperate with the rehabilitation program designed by the program manager. Any failure to comply with the provisions of a rehabilitation program may result in termination of the registered nurse's participation in a program. The name and license number of a registered nurse who is terminated for any reason, other than successful completion, shall be reported to the board's enforcement program.
 - (b) If the program manager determines that a registered nurse, who is denied admission into the program or terminated from the program, presents a threat to the public or his or her own health and safety, the program manager shall report the name and license number, along with a copy of all diversion records for that registered nurse, to the board's enforcement program. The board may use any of the records it receives under this subdivision in any disciplinary proceeding.
- SEC. 20. Section 2770.12 of the Business and Professions Code is amended to read:
- 2770.12. (a) After the program manager in his or her discretion has determined that a registered nurse has successfully completed the diversion program, all records pertaining to the registered nurse's participation in the diversion program shall be purged.
- (b) All board and committee records and records of a proceeding pertaining to the participation of a registered nurse in the diversion program shall be kept confidential and are not subject to discovery

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or subpoena, except as specified in subdivision (b) of Section 2770.11 and subdivision (c).

- (c) A registered nurse shall be deemed to have waived any rights granted by any laws and regulations relating to confidentiality of the diversion program, if he or she does any of the following:
- (1) Presents information relating to any aspect of the diversion program during any stage of the disciplinary process subsequent to the filing of an accusation, statement of issues, or petition to compel an examination pursuant to Article 12.5 (commencing with Section 820) of Chapter 1. The waiver shall be limited to information necessary to verify or refute any information disclosed by the registered nurse.
- (2) Files a lawsuit against the board relating to any aspect of the diversion program.
- (3) Claims in defense to a disciplinary action, based on a complaint that led to the registered nurse's participation in the diversion program, that he or she was prejudiced by the length of time that passed between the alleged violation and the filing of the accusation. The waiver shall be limited to information necessary to document the length of time the registered nurse participated in the diversion program.
- SEC. 21. Section 3501 of the Business and Professions Code is amended to read:
 - 3501. As used in this chapter:
- (a) "Board" means the Division of Licensing of the Medical Board of California.
- (b) "Approved program" means a program for the education of physician assistants—which that has been formally approved by the committee.
- (c) "Trainee" means a person who is currently enrolled in an approved program.
- (d) "Physician assistant" means a person who meets the requirements of this chapter and is licensed by the committee.
- (e) "Supervising physician" means a physician and surgeon licensed by the board or by the Osteopathic Medical Board of California who supervises one or more physician assistants, who possesses a current valid license to practice medicine, and who is not currently on disciplinary probation for improper use of a physician assistant.

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(f) "Supervision" means that a licensed physician and surgeon oversees the activities of, and accepts responsibility for, the medical services rendered by a physician assistant.

(g) "Committee" or "examining committee" means the Physician

Assistant Committee.

- (h) "Regulations" means the rules and regulations as contained in Chapter 13.8 (commencing with Section 1399.500) of Title 16 of the California Code of Regulations.
- 9 (i) "Routine visual screening" means uninvasive 10 nonpharmacological simple testing for visual acuity, visual field 11 defects, color blindness, and depth perception.
 - (j) "Program manager" means the staff manager of the diversion program, as designated by the executive officer of the board. The program manager shall have background experience in dealing with substance abuse issues.

16 SEC. 21.

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- SEC. 22. Section 3534.1 of the Business and Professions Code is amended to read:
- The examining committee shall establish and 19 3534.1. administer a diversion program for the rehabilitation of physician 20 assistants whose competency is impaired due to the abuse of drugs 21 or alcohol. The examining committee may contract with any other 22 state agency or a private organization to perform its duties under this article. The examining committee may establish one or more 24 diversion evaluation committees to assist it in carrying out its 25 duties under this article. As used in this article, "committee" means 26 a diversion evaluation committee. A committee created under this 27 article operates in an advisory role to the diversion program manager, as designated by the executive officer of the examining 29 30 committee.

31 SEC. 22.

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- SEC. 23. Section 3534.3 of the Business and Professions Code is amended to read:
- 34 3534.3. Each committee has the following duties and responsibilities:
- 36 (a) To evaluate physician assistants who request participation 37 in the program and to make recommendations to the program 38 manager. In making recommendations, a committee shall consider 39 any recommendations from professional consultants on the 40 admission of applicants to the diversion program.

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(b) To review and designate treatment facilities to which physician assistants in the diversion program may be referred, and to make recommendations to the program manager.

(c) The receipt and review of information concerning physician

assistants participating in the program.

- (d) To call meetings as necessary to consider the requests of physician assistants to participate in the diversion program, to consider reports regarding participants in the program, and to consider any other matters referred to it by the examining committee.
- (e) To consider whether each participant in the diversion program may with safety continue or resume the practice of medicine, and to make recommendations to the program manager.
- (f) To make recommendations to the program manager regarding the terms and conditions of the diversion agreement for each physician assistant participating in the program, including treatment, supervision, and monitoring requirements.
- (g) To hold a general meeting at least twice a year, which shall be open and public, to evaluate the diversion program's progress, to prepare reports to be submitted to the examining committee, and to suggest proposals for changes in the diversion program.
- (h) For the purposes of Division 3.6 (commencing with Section 810) of Title 1 of the Government Code, any member of a committee shall be considered a public employee. No examining committee or committee member, contractor, or agent thereof, shall be liable for any civil damage because of acts or omissions which may occur while acting in good faith in a program established pursuant to this article.

SEC. 23.

- SEC. 24. Section 3534.4 of the Business and Professions Code is amended to read:
- 3534.4. Criteria for acceptance into the diversion program shall include all of the following: (a) the applicant shall be licensed as a physician assistant by the examining committee and shall be a resident of California; (b) the applicant shall be found to abuse dangerous drugs or alcoholic beverages in a manner which may affect his or her ability to practice medicine safely or competently; (c) the applicant shall have voluntarily requested admission to the program or shall be accepted into the program in accordance with terms and conditions resulting from a disciplinary action; (d) the

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applicant shall agree to undertake any medical or psychiatric examination ordered to evaluate the applicant for participation in the program; (e) the applicant shall cooperate with the program by providing medical information, disclosure authorizations, and releases of liability as may be necessary for participation in the program; and (f) the applicant shall agree in writing to cooperate with all elements of the treatment program designed for him or her.

An applicant may be denied participation in the program if the examining committee or the program manager determines that the applicant will not substantially benefit from participation in the program or that the applicant's participation in the program creates too great a risk to the public health, safety, or welfare.

SEC. 24.

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SEC. 25. Section 3534.9 of the Business and Professions Code is amended to read:

as amended to read:

3534.9. If the examining committee contracts with any other entity to carry out this section, the executive officer of the examining committee or the program manager shall review the activities and performance of the contractor on a biennial basis. As part of this review, the examining committee shall review files of participants in the program. However, the names of participants who entered the program voluntarily shall remain confidential, except when the review reveals misdiagnosis, case

25 mismanagement, or noncompliance by the participant.

CALIFORNIA STATE BOARD OF PHARMACY BILL ANALYSIS



BILL NUMBER: SB 1441

VERSION: As Amended July 3, 2008

AUTHOR: Ridley-Thomas

SPONSOR:

BOARD POSITION:

SUBJECT: Healing Arts Practitioners: substance abuse

EXISTING LAW

1. Establishes boards and bureaus within the Department of Consumer Affairs (DCA) to license and regulate various professions

2. Requires several healing arts boards to establish and administer diversion programs for the rehabilitation of healing arts practitioners whose competency is impaired due to the abuse of drugs or alcohol.

THIS BILL WOULD

- 1. Make a number of findings and declarations regarding substance abuse and diversion programs.
- 2. State that it is the intent of the Legislature to require the Department of Consumer Affairs to conduct a thorough audit of the effectiveness, efficiency, and overall performance of the vendor chosen by the department to manage diversion programs for substance-abusing licensees of healthcare licensing boards and specify areas that must be covered during the audit.
- 3. Establish the Substance Abuse Coordination Committee within the Department of Consumer Affairs comprised of Executive Officers from each healing arts board and require the committee to formulate uniform and specific standards in specified areas that each healing arts board shall use in dealing with substanceabusing licensees including:
 - Clinical diagnostic evaluation
 - Temporary license removal
 - Communication between the licensee and the licensee's employer
 - Required testing
 - Group meeting attendance
 - Treatment
 - Worksite monitoring
 - Positive tests

- Ingestion of banned substances
- Consequences for major and minor violations
- Returning to practice
- License reinstatement
- 4. Require the committee to establish standards using a private-sector vendor for services.
- 5. Require the committee to develop measurable criteria and standards to determine whether each board's method of dealing with affected licensees protects patients from harm and is effective in assisting the licensee in recovery.
- 6. Transfer responsibilities from Diversion Evaluation Committees currently used by several boards to the program manager for each board.

AUTHOR'S INTENT

According to the author's office, "The intent of this bill is to protect the public by ensuring that, at minimum, a set of best practices or standards are adopted by health care related boards to deal with practitioners with alcohol or drug problems."

"SB 1441 is not attempting to dictate to [health-related boards] how to run their diversion programs, but instead sets parameters for the boards."

FISCAL IMPACT

The board would seek permanent funding for a part-time program manager.

COMMENTS

This bill stems from concerns over the Medical Board's diversion program that has since been sunsetted.

SUPPORT/OPPOSITION

Support

Center for Public Interest Law

Oppose

None on file

HISTORY:

Dates Actions

06/25/08 June 25 From committee: Do pass, but first be re-referred to Com. on APPR. (Ayes 9. Noes 0.) Re-referred to Com. on APPR.

06/16/08 June 16 From committee with author's amendments. Read second time. Amended. Re-referred to Com. on B. & P.

06/09/08 June 9 Re-referred to Com. on B. & P.

05/22/08 May 22 To Com. on HEALTH.

05/13/08 May 13 In Assembly. Read first time. Held at Desk.

05/12/08 May 12 Read third time. Passed. (Ayes 33. Noes 2. Page 3752.) To Assembly.

05/07/08 May 7 Read second time. Amended. To third reading.

05/06/08 May 6 From committee: Be placed on second reading file pursuant to Senate Rule 28.8 and be amended.

04/28/08 Apr. 28 Set for hearing May 5.

04/15/08 Apr. 15 From committee: Do pass, but first be re-referred to Com. on APPR. (Ayes 8. Noes 0. Page 3425.) Re-referred to Com. on APPR.

04/07/08 Apr. 7 From committee with author's amendments. Read second time. Amended. Rereferred to Com. on B., P. & E.D.

04/01/08 Apr. 1 Set for hearing April 14.

03/06/08 Mar. 6 To Com. on B., P. & E.D.

02/22/08 Feb. 22 From print. May be acted upon on or after March 23.

02/21/08 Feb. 21 Introduced. Read first time. To Com. on RLS. for assignment. To print.